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U.S. Copyright Office SECTION 1201 ROUNDTABLE

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TUESDAY APRIL 24, 2018

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The Section 1201 Roundtable met in Room 1314, UCLA School of Law, 385 Charles E Young Drive East, Los Angeles, California 90095 at 9:00 a.m., Regan Smith, Deputy General Counsel of the U.S. Copyright Office, presiding.

PRESENT

REGAN SMITH, Deputy General Counsel of the U.S.
Copyright Office
ANNA CHAUVET, U.S. Copyright Office
STACY CHENEY, National Telecommunications and
Information Administration
JOHN RILEY, U.S. Copyright Office
JULIE SALTMAN, U.S. Copyright Office

ALSO PRESENT

JAMES M. BURGER, Digital Content Protection, L.L.C.

JACK LERNER, UCI Intellectual Property, Arts, and Technology Clinic

ART NEILL, New Media Rights

ELIZABETH ROSENBLATT, Organization for Transformative Works

BEN SHEFFNER, Motion Picture Association of America, Inc.

DAVID J. TAYLOR, DVD CCA and AACS LA TISHA TURK, University of Minnesota, Morris KIT WALSH, Electronic Frontier Foundation J. MATTHEW WILLIAMS, Joint Creators II

CONTENTS

Proposed Class 1: Audiovisual Works - Criticism and Comment; Educational and Cross-category
Proposed Class 4: Audiovisual Works - HDCP/HDMI11
Adjourn
Exhibit No. Page
1-G Magicians Screen Capture
1-H Screen Capture20
1-I and 1-J Panelists Documents

1	P-R-O-C-E-E-D-I-N-G-S
2	9:00 a.m.
3	MS. SMITH: All right. Good morning.
4	We are going to start. So, the live stream is on.
5	We're starting for Class 1, the section 1201
6	triennial rulemaking hearings.
7	My name is Regan Smith. And I'm the
8	Deputy General Counsel of the Copyright Office.
9	We're here for the next two hours to talk about
10	whether the current temporary regulatory
11	exemptions for certain uses of audiovisual works
12	should be expanded or modified.
13	And this will build upon both the written
14	comments everyone has submitted, as well as the
15	hearings we held in D.C. two weeks ago. So, we will
16	ask you to focus on narrowing both issues rather
17	than repeating things that have already been said
18	just so we can continue to build out the record.
19	Before we get started, a couple of
20	reminders. First is, there's a sign-up sheet in the
21	back if anyone wishes to speak on any other class,
22	to write a couple of minutes of comments.
23	We've called this audience
24	participation. And that will be tomorrow,
25	Wednesday. We're going to start it at 1:30 as
26	opposed to 2:30.

- But, feel free to sign up if that's
- 2 something that interests you. And then secondly,
- 3 for the panelists, if you wish to speak, just tip
- 4 your placard up and we'll call on you.
- 5 And when you do speak, if you can repeat
- 6 your name for the reporter, that would be helpful.
- 7 There were some issues yesterday with understanding
- 8 who was talking because your backs are facing him.
- 9 So I think we're going to start out with
- 10 everyone introducing each other, themselves, and
- 11 their affiliations. And then we have a couple of
- 12 presentations.
- MR. CHENEY: I'm Stacy Cheney, a Senior
- 14 Attorney-Advisor at NTIA, National
- 15 Telecommunications and Information
- 16 Administration.
- 17 MR. RILEY: Good morning. John Riley,
- 18 Copyright Office.
- 19 MS. CHAUVET: Anna Chauvet, Assistant
- 20 General Counsel at the Copyright Office.
- 21 MS. SALTMAN: Julie Saltman, Assistant
- 22 General Counsel at the Copyright Office.
- MS. SMITH: Mr. Lerner?
- MR. LERNER: Hi, I'm Jack Lerner. I'm
- Director of the UCI Intellectual Property, Arts,
- 26 and Technology Clinic at UC Irvine Law School.

- 2 Film Independent International, International
- 3 Documentary Association and for Independent Films,
- 4 as well as the e-Book Authors for Class 1, Authors
- 5 Alliance, American Association of University
- 6 Professors, and others.
- 7 I am here mostly to answer questions and
- 8 provide clarification where needed today.
- 9 MS. TURK: I'm Tisha Turk. I'm an
- 10 English Professor at the University of Minnesota
- 11 at Morris. I'm also a video remix artist.
- 12 And I'm a member of the Organization for
- 13 Transformative Works. So, I'm here on behalf of
- 14 remix artists.
- MR. NEILL: Hi everybody. Good
- morning. My name is Art Neill. I'm the Executive
- 17 Director of New Media Rights.
- 18 I'm here representing New Media Rights
- as well as our partners, EFF and OTW in regards to
- the streamlined exemption proposal that we put
- forward. So, good morning.
- MS. ROSENBLATT: I'm Betsy Rosenblatt,
- 23 Associate Professor of Law and Director of the
- 24 Center for Intellectual Property Law at Whittier
- Law School. In addition to being an IP law professor,
- I am also the legal share of the Organization for

- 1 Transformative Works.
- 2 And I'm here on behalf of the
- 3 Organization for Transformative Works which
- 4 submitted two exemption requests. One for the
- 5 streamlined request. And the other relating to
- 6 multimedia e-books.
- 7 MR. WILLIAMS: Hi, Matt Williams from
- 8 MSK. I'm representing AAP, ESA, MPAA, and RIAA.
- 9 Thank you.
- 10 MR. SHEFFNER: Ben Sheffner with Motion
- 11 Picture Association of America.
- MR. TAYLOR: David Taylor, Counsel to
- the DVD CCA and AACS LA.
- MS. SMITH: Okay. Thank you everyone.
- 15 And welcome. I think we're going to start off --
- we have two presentations regarding screen capture
- 17 technology.
- So, let's start with Professor Turk.
- 19 And this will be Exhibit 1-G. And so all of these
- 20 Exhibits, including the ones from D.C., will be
- 21 posted on the website in the next week or two,
- shortly. You'll be able to go back and refer to
- them.
- MS. TURK: Would you like me to
- introduce the clip?
- MS. SMITH: Sure.

- MS. TURK: What do you -- okay. So this
 is 30 seconds from the first episode of the TV show,
 The Magicians, captured from -- this must have been
 from Netflix. To illustrate some of the, some of
 the potential problems with using screen capture
 for remix video.

 (Exhibit 1-G introduced)

 MS. SMITH: And so what program did you
- MS. TURK: Movavi. Which says that it is not for capturing copyrighted video incidentally. But I did it anyway.

use to capture this?

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- So there are several things to note about
 this clip, right. The -- even leaving aside the
 trial watermark, which obviously would not be there
 if we were using the full version of the program.
 - The stuttering, the jerkiness, the pause when the streaming has a glitch, and so we just have a long still frame and then it jumps ahead several seconds. These are the kinds of things that make captured clips fine for just watching, but not suitable for -- not aesthetically suitable for -- artists.
 - MR. RILEY: And you're saying that the stuttering wouldn't be there with the non-trial version?

- 1 MS. TURK: I have no idea. I haven't
- 2 used the non-trial version. I was talking about the
- 3 giant red watermark that says demo version.
- 4 You have to sort of ignore that. I
- 5 wasn't willing to pay money for this program, so.
- They have a seven day free trial, which I used.
- 7 So that's a -- I have other examples of
- 8 other problems. But I think that's the -- I think
- 9 that's it.
- 10 (Off mic comment)
- MS. TURK: What?
- 12 (Off mic comment)
- MS. TURK: Yeah, I mean, it was only a
- 14 30 second clip, so.
- MR. CHENEY: Do you know if that had to
- circumvent a TPM in order to capture? Or was that
- just a straight capture without the TPM or breaking
- 18 the TPM?
- 19 MS. TURK: I have no idea how screen
- 20 capture technology works. So, I can't tell you
- 21 that.
- 22 All I know is that I downloaded the
- program, followed the directions. Loaded up an
- 24 episode of TV, you know, set the -- set the
- dimensions to capture the actual image.
- 26 Which, side note, is not a standard --

- 1 it results in a nonstandard frame size. It would
- 2 be very difficult for me to load that into an editing
- 3 program and not have it have to either upscale or
- 4 downscale or do something else.
- 5 The frame size is not, for example, the
- 6 standard Blu-Ray, standard Blu-Ray from size
- 7 dimensions. Which is a separate set of -- that's
- a set of technical problems you know, on top of the
- 9 aesthetic problems of capturing.
- 10 MR. CHENEY: I also noticed it didn't
- 11 have sound. Was that an issue with this? Or did
- 12 you just elect not to have the sound?
- MS. TURK: Oh, no. I just didn't want
- 14 you all to have to listen to me swearing at the
- program.
- So, when I capture for vidding purposes,
- 17 I would never use the sound. The whole point is that
- we lay things that, you know, we provide a separate
- 19 soundtrack.
- 20 So, I would never -- I would never
- capture the sound. Other people might for other
- 22 purposes.
- 23 MS. SMITH: Some vidders would use
- sound, right?
- 25 MS. TURK: Some vidders would. Yes,
- some vidders do incorporate bits of dialog into the

- 1 videos that they make.
- But, for -- that can be distracting,
- 3 right. Especially if there's background music, it
- 4 can create all sorts of problems with the music that
- 5 you're actually providing as a vidder.
- So, yes. I think some people would.
- 7 But since it was not necessary for this purpose,
- 8 I didn't do it.
- 9 MS. SMITH: And then the editing
- 10 program, what editing program do you typically use
- 11 to make the remix video?
- MS. TURK: I use Adobe Premiere.
- MS. SMITH: Okay. And Adobe Premiere,
- can it, I guess, ingest both the Blu-Ray framed sized
- dimensions and this program? Or you would have to
- 16 convert it? Or do you have --
- MS. TURK: I have to admit, I did -- I
- do not have Adobe Premiere on the machine that I
- 19 have with me. And so I was not able to load this
- 20 clip into Adobe Premiere and see what would happen
- 21 with it, with this specific clip.
- I can say that based on my past
- 23 experience, -- Adobe Premiere can load almost
- 24 anything as long as the codec is okay.
- Where you run into problems is editing.
- 26 Especially if you're capturing and everything is

- 1 a slightly different size. Right?
- So, combining clips and then exporting
- 3 at the end of the process can be a little -- can
- 4 be a little tricky.
- 5 But, at this point, the software has
- 6 advanced. The problem isn't usually importing.
- 7 The problem is editing and exporting.
- 8 MS. CHAUVET: And just to confirm, when
- 9 you're using Adobe Premiere, that's for when you're
- not using screen capture? That's from when you're
- 11 circumventing?
- MS. SMITH: Using either, I think.
- MS. CHAUVET: It's in either
- 14 circumstance then?
- 15 MS. TURK: I don't use screen captured
- 16 clips. I use our exemption and rip from Blu-Ray or
- from DVDs, increasingly from Blu-Ray because it's
- 18 prettier.
- But there are a few things that I only
- 20 have on DVD, so.
- 21 MS. SMITH: All right. Is there
- anything else you'd like to show us?
- MS. TURK: I think that is -- I think
- that will do for now actually.
- MR. CHENEY: I have another question.
- You said this was from Netflix, you thought. Is

that more difficult to catch the streaming versus 1 capturing something from a DVD or a Blu-Ray, for 2 the technology, do you think? 3 MS. TURK: Is it more difficult? 4 5 MR. CHENEY: Right. Because you'd said here, you said for example that there was perhaps 6 7 interruption. Maybe there was some slowing in the 8 9 loading of the Netflix video on your machine that may have caused some of the jerkiness to that. 10 that a fair assessment of perhaps maybe one of the 11 dilemmas here? 12 MS. TURK: Yeah. I think that's fair, 13 if capturing 14 that you're something that's 15 streaming, it's going to be more prone to glitches. 16 Because there are problems, there are 17 potentially problems with the internet connection. Right. As opposed if you were capturing -- so if 18 19 you're streaming from iTunes, if you're streaming from Netflix, if you're streaming from Amazon Prime, 20 21 that creates an additional layer of difficulty. 2.2 As opposed to if you're streaming as if 23 you're capturing say a Blu-Ray that's playing on your computer. Though it's worth noting that many 24

So, if someone were going to use screen

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computers do not have optical discs at this point.

- capture, whether they would bother buying a Blu-Ray
- or a DVD is, I think an interesting question. I
- 3 don't know.
- I mean, I do purchase DVDs and Blu-Rays.
- 5 And so that's what I use.
- 6 MS. SMITH: Well, if you wanted to rip
- a DVD or a Blu-Ray wouldn't you also need the player
- 8 in any event?
- 9 MS. TURK: Sorry?
- MS. SMITH: Don't you need the optical
- 11 player?
- MS. TURK: Yes. And I have one. I
- mean, that's my point. I am able to use those things
- precisely because that's my set up. I've been using
- that for years at this point.
- MS. SMITH: Okay. Mr. Taylor?
- 17 MR. TAYLOR: Yeah. David Taylor. I
- would just point out that if I were to pick a screen
- capture program and try to record it for the first
- time, I would probably end up with the same result
- 21 that she did.
- 22 Every program requires you to learn
- about it and learn what's the best optimal --
- 24 (Background interruption)
- MS. SMITH: Oh. All right. Continue.
- 26 MR. TAYLOR: Every screen capture

- 1 program requires you to learn what are the optimal
- 2 settings for that program. And as well, you know,
- 3 what kind of machine are you using to use, to capture
- 4 it.
- 5 The programs that we have introduced all
- 6 have resolution settings on them where you can set
- 7 the screen size if you want it for DVD or if you
- 8 want it for HD.
- 9 Also another problem with that is that
- it was streamed. And you don't know what the
- internet connection is.
- 12 Another problem is that I don't know what
- was the codec that was being used to record? Was
- it Lossy or was it Lossless?
- And you know, the Lossy format is going
- to require a certain amount of compression. And you
- just aren't always going to be able to sit down,
- use a screen capture program for the first time and
- 19 get the most perfect result.
- 20 You will have to spend some time learning
- its ins and outs. But the ones that we have offered,
- fairly compensate for everything that she described
- to be a problem.
- 24 MS. SMITH: So, are you familiar with
- the program that Professor Turk was using?
- 26 MR. TAYLOR: I'm not. I'm familiar

- 1 with the ones that we have had to learn. I've had
- 2 to learn screen capture programs every three years
- 3 now. And just have not come across that one.
- 4 MS. SMITH: So, it sounds like there's
- 5 a variety out there.
- 6 MR. TAYLOR: Oh, there are infinite
- 7 numbers of programs.
- MS. SMITH: Okay.
- 9 MR. TAYLOR: And I would also say that
- screen capture programs are much easier to learn
- then handbrake and video editing that is required.
- So, anybody that is doing, that is a
- hobbyist who's doing video editing, can spend --
- can easily spend the time to learn how best to
- maximize the results from a screen capture program.
- MS. SMITH: So I think we'll just stop
- 17 you there, because we're going to let you do a
- 18 presentation next. But -- I'll just let -- if Mr.
- 19 Lerner wanted to speak to Professor Turk or had some
- 20 presentation.
- 21 MR. LERNER: Just wanted to make two
- 22 small points. One is that as Jim Morrissette noted
- in his statement, which is attached to the Joint
- 24 Filmmakers comment from December, there are many
- 25 sound difficulties.
- There's a question about sound.

- Difficulties with syncing the sound. There's often
- 2 computer noise that's imported as well.
- And of course, sometimes there are
- 4 stereo effects and other, you know, other important
- 5 parts of the sound that are not captured by screen
- 6 capture.
- 7 Also, I was surprised to hear that
- 8 there's an allegation that there would be lossless
- 9 screen capture. Our research indicates that no
- 10 screen capture can capture all the frames in a
- 11 Blu-Ray.
- 12 What they do is they compensate it.
- 13 Maybe the lossless maybe used here to refer to the
- 14 highest possible fidelity.
- But, our contention is that we have not
- been able to find a screen capture program that does
- not drop frames and lead to stuttering and other
- problems.
- But we'd be happy to take a look at this
- video and the one that was -- in fact -- would request
- 21 to be able to take a look at this video and the one
- that was shown in April, in the hearing on April
- 23 11, and comment on that.
- 24 MS. SMITH: Professor Rosenblatt, did
- you have a comment on Professor Turk's clip?
- MS. ROSENBLATT: Yes.

- 1 MS. SMITH: Okay. Go ahead please.
- MS. ROSENBLATT: A few responses
- 3 actually to questions posed to Professor Turk. One
- is that Movavi is a popular -- is among the popular
- 5 screen capture softwares there are. There are
- 6 several, but Movavi is a popular one.
- 7 In response to the question that does
- 8 screen capture require or involve circumvention of
- 9 technological protection measures, nobody knows.
- 10 Which is one of the issues with an exemption that
- 11 re -- that deals with distinct -- making a
- distinction between screen capture and ripping for
- these purposes.
- 14 Another comment on Netflix. This
- stream was from Netflix. But, we have at the OTW
- reports that many who try to use -- who have tried
- to use screen capture technologies from Netflix end
- up with just a black screen rather than any visual
- 19 at all.
- 20 Which makes -- and this is true for other
- 21 DRM measures as well. That there are certain
- 22 sources from which screen capture is simply
- inadequate.
- As to whether screen capture from
- streaming is different, it's necessary to use
- 26 streaming for some things, because that is the --

- streaming is often the only or most timely source
- 2 for materials.
- And so saying that one could have an
- internet lag-free screen capture, is true only for
- 5 some materials.
- Resetting the screen size, which was
- 7 suggested as an option, results not only in
- 8 difficulty loading into editing programs, but also
- 9 loss of material for example, on the size of the
- 10 screen. Because screen capture uses the aspect
- 11 ratio of whatever computer you're working on.
- So, there may be material loss at the
- edges of screens for resetting screen sizes. This
- is something that Professor Turk can speak to with
- other clips that she's brought.
- And finally, to the extent that the
- stutter in that was a result of internet lag, that
- is something that -- but that happened to have been
- done using a high speed DSL connection in a Los
- 20 Angeles home.
- There are lots of people with less
- reliable internet connections. But even in a
- 23 perfect internet connection situation, there is
- frame loss and blurring that is an inevitable result
- of using screen capture.
- 26 MS. SMITH: All right. Profes -- or Mr.

- 1 Taylor, if you want to give your presentation. And
- then Mr. Williams, if it's short you can say it now.
- 3 Or you can wait until after.
- 4 MR. WILLIAMS: All right. Yeah, I'm
- 5 just going to --
- 6 MS. SMITH: Okay --
- 7 MR. WILLIAMS: I mean, the relevance of
- 8 screen capture at this point largely goes to whether
- 9 the existing exemption beneficiaries have to make
- a good faith effort to use it, to get the quality
- 11 that they need before moving ahead with
- 12 circumvention.
- And we've talked about this some in
- Washington, and you had asked me what's the point
- of including that in the exemptions? And why refer
- to screen capture at all if it may or may not be
- 17 legal?
- And we just heard, I think, the reason
- why that happened. It's because the proponents
- 20 have consistently questioned whether it's legal or
- 21 not.
- And said, we can't use it because we
- don't know if it's legal. So that's why you've
- 24 included it.
- 25 And that's why I think you should retain
- it. And largely the relevance of screen capture at

- 1 this point goes to that issue.
- There's a little one, I think, category
- of users in the existing regulations that can only
- 4 use screen capture. And there's nothing in this
- 5 record about K-12 students needing to use anything
- 6 more than screen capture.
- 7 MS. SMITH: I think the proponents are
- 8 sort of split as to whether the screen capture
- 9 exemption is helpful or hurtful.
- Because some of them have asked to get
- 11 rid of it and said it was confusing. And some have
- 12 asked to keep it.
- So, Mr. Taylor?
- 14 MR. TAYLOR: Yeah. I think I'm looking
- 15 at --
- MS. CHAUVET: So this is going to be
- 17 Exhibit 1-H.
- 18 (Exhibit 1-H introduced)
- MR. TAYLOR: Just press play and get it
- 20 out of the way.
- 21 (Video played)
- 22 MR. TAYLOR: So, -- what we had
- delivered to her were a screen capture that we did
- 24 with the OBS. And OBS offers a lossless format.
- And does it drop frames? Yes.
- MS. SMITH: So, if it drops frames, how

- is it lossless?
- 2 MR. TAYLOR: Well, they call it a
- 3 lossless format. Is it frame for frame, if you
- 4 lined it up, is it exact? No. It's not. I'm not
- 5 going to make that representation.
- But for a screen capture that's
- 7 recording, it's picking up nine out of ten of those
- 8 frames.
- 9 MS. SMITH: Okay.
- 10 MR. TAYLOR: And there's a lot of frames
- in there. So, what we delivered to her is not the
- same quality that we had originally submitted to
- 13 you. Because there was a learning curve for us and
- in figuring out what they advertised as lossless.
- 15 It result -- when you do it -- it results
- in a huge file. So, it's not something that most
- people are going to choose to use.
- But, if you really are looking for high
- 19 quality screen capture, the OBS system delivers
- something that somebody who works for Discovery and
- 21 delivers these products has said, you know, this
- could be included in a final product.
- Is it in itself, by itself with nothing
- around it deliverable? No. It's not. But, when
- it's just a small piece as all of the exemptions
- are entitled to be, then it is perfectly fine.

- And we've known this. Every work
- 2 requires some amount of post-production editing.
- 3 And nobody gets this perfect clip and is instantly
- 4 able to, you know, distribute it to the movie
- 5 theaters.
- No. They have to process it. And you
- 7 know, this is somebody who evaluates clips. She
- 8 looked at our clip. She said what it honestly was.
- And we believe that, you know, screen
- 10 capture can even serve the purposes of filmmakers.
- MS. CHAUVET: Well, I guess, let's just
- be clear. I mean, the Register found in the 2015
- 13 rulemaking that there were certain instances where
- screen capture was not a viable alternative.
- 15 Which is why they're some -- for some
- of the exemptions like for close analysis for
- filmmaking, screen capture isn't.
- So I just want to clarify that's the base
- 19 line that we're working from today.
- 20 MR. TAYLOR: And I would say that we have
- 21 now presented evidence that goes a little bit
- further that says that screen capture has improved
- to the extent that you can deliver a product that
- 24 will meet distribution standards.
- Whether or not it is the close analysis
- that is a specific question that I asked this expert

- 1 to opine on.
- MS. SMITH: So she's saying, you can put
- 3 it on iTunes. Is that right?
- 4 MR. TAYLOR: She's saying that iTunes --
- 5 MS. SMITH: Because it's Apple who's the
- 6 pickiest.
- 7 MR. TAYLOR: Is the pickiest, right.
- 8 MS. SMITH: iTunes, that's the
- 9 distribution platform, I think that she was directed
- 10 at. Unless there's -- okay.
- MR. TAYLOR: Yes. And we talked
- extensively about PBS and Netflix. And she's like,
- they don't matter. It's all about iTunes.
- MS. CHAUVET: Okay. But you seem to be
- admitting that even -- it's deliverable as a whole.
- 16 But they're -- it's okay that there are
- imperfections in the screen clips that are being
- used.
- MR. TAYLOR: Yes. I mean that is -- and
- that's always been the case with any documentary
- film that's used archived clips.
- You've never been, you know, if you're
- using an archived clip it was, you know, film. And
- it was from the '40s or the '20s.
- 25 And it always has to be processed to be
- included in modern distribution media.

- 1 MS. CHAUVET: Okay. Ms. Turk? Oh, I'm
- 4 something about codecs. Because you were asking

MS. TURK: I just wanted to clarify

5 about lossless and dropped frames.

sorry, Professor Turk?

- And a codec is just what encodes -- it's
- 7 the format in which something is encoded or decoded.
- 8 So something can be encoded with a lossless codec.
- 9 But all it can encode is the data stream
- 10 that it is fed. So it can encode a stream that has
- 11 dropped frames, that is pixilated or whatever.
- MS. CHAUVET: Mr. Neill?
- MR. NEILL: Yes. I just wanted to add
- one point related to quality and the use of screen
- 15 capture.

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- And just relate the fact and point to
- the record of a client that we mentioned in the joint
- 18 EFF, OTW, NMR comments where -- and just from
- 19 personal knowledge, working with people on
- 20 distribution contracts with broadcasters and with
- 21 online service providers.
- 22 I mean, I certainly have had people sent
- 23 back to the table to -- and told to even if it was
- an older clip, you know, sent back and told to get
- 25 the source material use the source material, you
- 26 know, if possible.

And it's important to note that the
practical -- what happens practically there -- most
of the folks that are getting, say, contracts
related to non-fiction, a documentary or a short
film, something like that, these contracts are not

huge contracts to begin with.

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The licensing fees are fairly modest.

So, if you're told to return to -- you know, to return

-- to have to recut your video to find the source

material clips that takes time. And it takes money.

And it does eat into the small fees those folks use

to even subsist and do their work.

- Also, there are -- the other point is that related, you know, upscaling certainly isn't sufficient. And you know, there's actual -- you know, Netflix has standards relating to upscaling where they say, you know, upscaling isn't going to be acceptable.
- So, I think it's a bit farfetched to say that distributors are just accepting across the board. I mean, they certainly want to put the best quality material forward.
- 23 And they will ask a filmmaker to go back 24 to get the source materials. So that does happen.
- MS. CHAUVET: So that's helpful. Do you, or can you point to specific examples on the

- 1 record? Or can you give specific examples of
- 2 specific films where that has been -- that has
- 3 happened?
- 4 MR. NEILL: Sure. We have an example in
- our reply comments. I can get you the precise page
- of the client that was sent back by a broadcaster
- 7 to have to go get source material because it wasn't
- 8 a high enough quality.
- 9 But, it --
- MS. CHAUVET: And just to confirm that
- it wasn't high enough quality because screen capture
- was used when it was originally given to the
- 13 distributor?
- MR. NEILL: That was a screen captured
- 15 clip, yes.
- MS. CHAUVET: All right. Mr. Lerner?
- 17 MR. LERNER: Thank you. I want to
- stress that this video mentions only getting the
- 19 frame rate correct.
- 20 But, there are many, many other flaws
- 21 that are introduced. Many, many other problems
- that could cause a clip to be rejected.
- 23 If you look at Appendix B of our December
- comment, you know, for the Joint Filmmakers, you
- can see documentary evidence of this. As well as
- 26 evidence about broadcast standards.

- 1 Mr. Taylor asserted that PBS and Netflix
- don't matter. However, to nearly all independent
- documentary filmmakers, PBS and Netflix absolutely
- 4 do matter.
- 5 They're extremely important. And
- 6 Netflix is perhaps the most important distribution
- 7 site.
- 8 So, I'd like the record to -- I just want
- 9 to point out that the record here is only referring
- 10 to iTunes. And he said that this does not apply to
- 11 PBS and Netflix.
- We have discussed in this proceeding and
- before that -- and in our filings -- that PBS and
- 14 Netflix have very rigorous standards.
- And we have not been able to find any
- screen capture program, including OBS, which we
- 17 addressed in our comments, that actually works.
- 18 OBS does not work.
- 19 A couple of other quick comments. As
- far as archival footage, absolutely if you have an
- old video from the '70s, from news footage or
- 22 whatever it might be, that will be accepted.
- But that's only -- that's because
- 24 broadcasters understand that there's absolutely
- nothing else available. If you try to submit a
- 26 modern clip, that will be rejected.

- 1 And finally, I just want to point out
- that no documentary evidence has been submitted by
- 3 the opposition about broadcast standards.
- Whereas, we have done that in 2015 and again in the
- 5 2017/2018 proceeding.
- And also, it's not clear who this expert
- 7 is, what her qualifications are. She's not
- 8 available for us to ask questions. And I'm not even
- 9 sure where she's employed.
- 10 Whereas Jim Morrissette, who's been the
- technical director of one of the leading independent
- film companies in the country for over 40 years,
- made himself available in the previous hearing on
- 14 April 11.
- MS. SMITH: But to that I would say that
- he has represented she's employed at Discovery.
- 17 And this is what she works on.
- 18 And that we see the filmmakers provide
- a variety of examples from filmmakers of things they
- 20 want to do. And we don't require them all to come
- 21 here and testify, so.
- 22 MR. LERNER: Okay. Understood. Thank
- you.
- MS. CHAUVET: Ms. Rosenblatt?
- MS. ROSENBLATT: Thank you. I just
- 26 want to point out a brief sort of inconsistency in

- 1 the arguments here.
- Which is that -- to the extent that many
- including -- we argue that screen capture is not
- 4 circumvention. And therefore shouldn't even
- 5 require an exemption at all.
- The argument that the quality of screen
- 7 capture is high enough for everything is
- 8 fundamentally inconsistent with the argument that
- 9 the DRM is necessary to prevent piracy. And we
- would rebut that by saying that in fact pirates don't
- 11 need high quality. Artists do.
- 12 And that to the extent we're asking
- people who make art and commentary to sacrifice
- their artistic vision, we're asking too much of
- them. And we're turning the Copyright Office into
- 16 art critics.
- MS. CHAUVET: Thank you.
- MS. SMITH: That is a helpful
- 19 perspective. But we're not here to discuss whether
- 20 DRM is valuable or not valuable generally.
- MS. ROSENBLATT: Of course.
- 22 MS. SMITH: Right? We're just
- 23 administering the rulemaking under the standards
- 24 where we have regulatory authority to act or not
- act. So, that's what we're focused on.
- So, Mr. Williams?

1	MR. V	WILLIAMS:	Yeah.	Thank yo	u. I
2	just wanted to re-	turn to the	question	that you	asked
3	earlier about we	ll, in the	2015 pro	ceeding	that a
4	certain baseline	was establ	lished.		

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And I think we didn't oppose renewal of the existing exemptions. Unless you start changing the language they will be renewed as is.

And so I guess what's at issue here, is, does David's presentation speak to any of the requested expansions? And I think that it does in this way.

For multiple cycles now, fictional filmmakers, fictional e-book authors, and commercial video makers have had a hard time establishing under the law that their uses are non-infringing.

And I think that's still true under the existing record. And we can talk more about that.

But when you compare that with the quality of screen capturing, it's kind of hard. Because the room has a lot of light in it. So we couldn't see. But, I think what we saw in Washington was that the quality is pretty good.

And I think what this video shows is that's true as well. And the experts are capable of using it to achieve their purposes.

1	And so I think that you should take it
2	into account when you're comparing, okay, we've got
3	this kind of blurry issue of whether any of these
4	uses have established their non-infringing status.
5	Wersus can they achieve this

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Versus can they achieve this practically. And if they can, then certainly the legal issue shouldn't weigh in their favor when they haven't been able to meet the burden.

And I did just want to point out, I think you kind of addressed this, but for Jack to say that well, that expert, we haven't provided enough information. We've been dealing with anonymous sources in this proceeding from the beginning.

And every year the proponents submit anonymous sources. There are some in their filings. So, I don't see how that could undermine the credibility of what David presented.

MR. CHENEY: I have a question, Mr. Williams, if you don't mind. I know that Mr. Taylor's waiting there.

It's interesting in the formulation of the current exemption that it basically asks the person producing the film to go through the screen capture process first.

Do you envision that that rule requires them to go all the way to rejection as Mr. Neill

- indicated? Or is there perhaps before they go to
- 2 some other version as the rule indicates, right?
- 3 That if that's not good enough quality then they
- 4 can use the circumvention.
- 5 Do you envision that that has to go all
- the way to rejection that's talked about by Mr.
- 7 Neill? Or is there some intermediate sort of review
- and say hey, this is not going to be good enough.
- 9 We can reject it before we go onto further
- 10 production.
- 11 What do you think about it?
- MR. WILLIAMS: Sure. I think it's a
- good faith standard. And it's meant to be kind of
- 14 a common sense standard.
- And so I don't think it requires going
- through to rejection in every instance. I do think
- it requires sampling enough of the products on the
- marketplace to figure out which ones work best.
- 19 And if you're working with a PBS for
- 20 example, and you've used the best product you can
- find, and in the past you've been rejected. Or if
- 22 you compare the standards technically to what
- they're saying you have to submit, then you've made
- 24 a good faith effort.
- You wouldn't have to do that every single
- time. Or you wouldn't have to submit something that

- 1 you know is going to get rejected and slow down your
- 2 project.
- 3 So I guess that's how I would read the
- 4 existing language.
- 5 MR. CHENEY: So in the example that Mr.
- 6 Neill gave, then that author potentially, now that
- 7 they've been rejected by that particular
- broadcaster, they may not have to go back and use
- 9 the screen capture again.
- They would just be able to go right into
- 11 the circumvention and use the tools that they have
- 12 available then. Is that what --
- MR. WILLIAMS: I think that would be a
- common sense approach. Although I don't recall the
- specifics of that one individual example.
- I don't know whether that was an e-book
- involving film analysis. Or whether it was one that
- 18 would, you know, be eligible under the existing
- 19 exemption.
- 20 MR. CHENEY: Yeah. And I don't know
- 21 that he gave us enough information for that. But
- if it were one of those that fit into that --
- MR. WILLIAMS: Right.
- 24 MR. CHENEY: It would seem that that
- 25 would be enough then.
- 26 MR. WILLIAMS: Yeah. I think stay

- abreast of what's available. As new things come
- out, try them out. See what works best.
- And then make a good faith effort.
- 4 There's a lot of standards that require good faith
- 5 efforts. Contracts do it all the time. And you
- know, people manage to operate under that.
- 7 I do think that Ms. Rosenblatt's
- 8 comments again, underscore why the Office decided
- 9 to include references to screen capture in the
- 10 regulations. And why it does serve some purpose.
- 11 It both makes it clear that there is an
- obligation to make these good faith efforts. But
- it also says that if a product is marketed in a way
- 14 that makes the consumer believe that it is not a
- circumvention device, then they're covered if that
- 16 product turns out to be a circumvention device.
- 17 They're eligible anyway for an
- 18 exemption.
- 19 MR. CHENEY: They would not be
- 20 prosecuted for circumvention if they were to use
- it in this case, right?
- 22 MS. SMITH: Right. There's an
- exemption for it.
- MR. CHENEY: Yeah.
- MS. CHAUVET: Great. Mr. Taylor and then
- 26 Mr. Lerner.

- MR. TAYLOR: Yeah. David Taylor. I

 just wanted to say that I have not said that PBS

 and -- and I certainly didn't mean to say that PBS

 and Netflix standards don't count.
- What I said was that in my discussions
 with the expert, I had her look at the PBS and Netflix
 standards. And she offered that in her experience
 of working with those companies, the most difficult
 of companies is iTunes, is Apple.
- And so that's all I was saying here.

 Also, I do want to affirm Mr. Williams' comments

 about the significance of screen capture at this

 point in the proceeding that it really is an

 alternative for those opportunities or those people

 looking to expand the exemptions.
- And to that extent all we're saying is that screen capture has improved significantly. And continues to improve.
- 19 So yeah. That's all I have.
- MS. CHAUVET: Thank you. Mr. Lerner?
- MR. LERNER: Thank you. Very quickly.
- I want to respond to something that Matt said regarding the use of anonymous film -- introduction
- to anonymous filmmakers.
- It's true that some of our filmmakers
 wish to keep their name anonymous. They are our

- 1 clients. And people that we know.
- 2 And I think there's a difference between
- 3 saying that someone is an expert. And presenting
- 4 a video that person created and introducing one
- 5 among dozens of filmmakers or numerous authors.
- 6 So, I just wanted to make that
- 7 distinction. Thank you.
- MS. CHAUVET: Thank you. We've spent a
- 9 lot of time talking about the filmmaking exemption.
- 10 Very quickly, Mr. Taylor had an Exhibit in the D.C.
- 11 hearings, Exhibit 1-B, which showed the IBook author
- 12 being used for e-books.
- So I wanted to give Ms. Rosenblatt an
- opportunity to refer to that to see if there's
- anything she has to say about why screen capture
- would not have been a suitable alternative in that
- 17 instance.
- MS. ROSENBLATT: So, for multimedia
- 19 e-books, I think it depends entirely on what you
- are doing. There are probably some uses for which
- 21 screen capture is absolutely adequate.
- 22 And there are some for which it is not.
- One of the things that we've seen, again mostly
- through anonymous sources who choose not to put
- 25 themselves on the record as possibly violating the
- law for understandable reasons, say that what they

1	want	to	do	is	to	be	able	to	make	e seamless	s stories
2	that	in	cor	oor	ate	ma	teria	l f	from	multiple	sources.

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It's difficult to do that when you're dealing with different frame rates, different screen sizes, that sort of thing.

Also, if what you want to do is really focus in on a particular aspect of something that you're using as we've heard some of Professor Lerner's clients discuss, they simply cannot do that dependably using a -- using something that's going to result in loss of the size of screens or blurry material.

To say that every single possible use needs to be a fair use is, I think, asking too much. To say that there's a significant possibility that fair use will be chilled, is what we're here to do.

And I think that's something that is within the realm of what we're establishing here.

MS. CHAUVET: And one other question I wanted to ask is, can you speak to any examples where a person engaging in circumvention is confused about whether or not they reasonably believed that screen capture is not an alternative to circumvention?

MS. ROSENBLATT: So, this is something that I'd actually like Professor Turk to address directly after me.

1	But, I will note some interesting
2	statistics about what sort of what we mean when
3	we say this is a law that has more effect on what
4	happens after someone makes something than on what
5	happens before they make something.

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So, in February 2017, the OTW conducted a survey of about three thousand fans. This was -- we posted on our website, hey, we have a survey.

And people came and did it. 1,845 responded to a question asking what the DMCA was. Of these, 1,400, so way more than half either said they had not heard of the DMCA or that they did not know what it was.

Of the 440 who said that they did know what the DMCA was, only 67 said anything at all about it, including anti-circumvention. Of these, a grand total of six mentioned the exemptions.

But, about as many used words like complicated, confusing, and convoluted. So, those who do know what it is, find it complicated, confusing and convoluted.

You know, the people who actually sort of knew something about it had narrative responses like, I have little understanding of this due to the confusing and vague language. I believe the language of the Act is deliberately confusing.

- Ha, ha, it's a protection of digital copyright infringement that scared the pants off of everyone in my middle school. That's the -- right, this is the sort of user we're dealing with, who finds this very confusing.
- That may not address directly your question. But it speaks to I think what we're talking about when we say that the exemption is confusing.

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- And that people are unlikely to seek out something that they know isn't going to work as well, when there's an option out there that from the consumer standpoint works. And they won't have to go through these multiple steps.
 - They don't understand why doing one thing would be infringing. And doing another thing wouldn't when if what they're doing is fair use for criticism and commentary that they don't understand why those things would be different.
- MS. SMITH: Thank you. So those statistics are very interesting and helpful.
- But, I want to -- hearing you say that this is not about what happens -- this is about what happens after you make something, than before you make something seems at tension with what you said before, which is that there's a chill upon uses.

- Do you want to speak to that?
- MS. ROSENBLATT: Sure. So, there is a
- 3 chill on uses from people who do know about the law.
- 4 And --
- 5 MS. SMITH: That sounds like that's very
- 6 few people. And everyone is still making their
- 7 thing.
- 8 MS. ROSENBLATT: I think that's fair.
- 9 I think that's fair. But, in circumstances where
- 10 people really do want to find out what the law is,
- and do the research, they're going to be chilled.
- 12 A lot of the trouble with this comes in
- when someone who isn't chilled, because they don't
- 14 know about the law, then has to interact with an
- institution like a school, or a traditional
- 16 publisher, or a library, who has -- who won't
- facilitate their work, who won't adopt their work.
- Or when you have to talk to a lawyer,
- whether it's responding to a take down or trying
- to get insured, that's where this chilling effect
- 21 will happen, not in the initial creativity
- 22 standpoint, but in the context of when you actually
- want to use what you've made.
- So it turns the law into a trap for the
- 25 unwary essentially. And it makes fair uses more
- vulnerable to take down.

And but the main reason that this is a barrier is because when you encounter a gatekeeper like an iTunes for example, it can turn out that what you've done is illegal, even when it would have been perfectly legal if you'd used a different

program.

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- MS. CHAUVET: So, just a thought. So,

 8 obviously in your comments for OTW and NMR, and after

 9 you've stated this is kind of confusing, that we

 10 should -- that's why we should have this

 11 streamlined. Kind of eliminate distinctions based

 12 on use and user.
 - So, is it really just because people don't know if they can use screen capture or not?

 Is that the confusion that you're talking about?

 MS. ROSENBLATT: There are a few levels of confusion. One is that they don't know whether they can use screen capture.
 - Another is that they don't know what noncommercial means. For example, if you have something that you're putting up on YouTube, and someone's going to be putting ads against it. Is that commercial or not?
 - MS. SMITH: But this is the third time we've talked about the noncommercial agreements video category, right?

- 1 MS. ROSENBLATT: Yeah.
- 2 MS. SMITH: And I think YouTube versions
- 3 have always been sort of contemplated not -- but
- 4 not trying to monetize it.
- 5 How real is that confusion? Because
- 6 that seems like something we could consider and find
- 7 some way to clear up.
- 8 MS. ROSENBLATT: Sorry, could you
- 9 repeat the question?
- 10 MS. SMITH: I mean, how real is that
- 11 confusion? Because I think the noncommercial
- 12 limitation came from things OTW itself submitted.
- MS. ROSENBLATT: Um-hum.
- MS. SMITH: So, it's sort of surprising
- 15 to hear now that noncommercial is posing a
- 16 difficulty in understanding how to use the
- 17 exemption.
- MS. ROSENBLATT: So, I actually think
- that times have changed a little bit regarding the
- 20 way content is delivered in the sense that
- 21 non-commerciality, in the sense of whether somebody
- is personally making money off of their creation
- is now -- it's just more complicated to know whether
- that's going to happen when you post something.
- I think the OTW is still very much about
- 26 noncommercial creation. And that's our focus.

- 1 But we've had increasingly people come to us
- 2 confused about what noncommercial means.
- 3 And that's something that's happened in
- 4 the last six years.
- 5 MS. CHAUVET: The filmmaking and e-book
- 6 exemptions are not limited by commerciality.
- 7 MS. ROSENBLATT: Correct.
- 8 MS. CHAUVET: So, are you proposing that
- 9 they should be? Or should not be? Or --
- MS. ROSENBLATT: We're proposing no
- 11 change to those.
- MS. CHAUVET: Okay. Mr. Williams?
- MR. WILLIAMS: Yeah. Thank you. I
- mean, we tried to say in our filing that, you know,
- we support trying to make things simple and
- 16 understandable.
- But, I don't think you can do it at the
- expense of following the law, looking at the record
- and applying the case law and the statute to it.
- 20 And then designing regulations that comply with the
- instructions that you receive from Congress on what
- to do here.
- 23 And I think even if you -- even if you
- took the language that EFF proposed as simplified,
- 25 if you run it through these search engines that they
- used in their comments to try to judge the level

- of education you would need to understand it properly, you still get a college aged education
- 3 level.

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- They said what we proposed was graduate school level. But, it's difficult to craft legal regulations that I think in those search engines, which I don't know how they operate exactly, would come out at something below a college level.
 - But I think it's important that you do follow the case law. And even if you look at, for example, some of the work that Michael Donaldson has done, one of the things that he says -- he's tried to simplify the fair use standard as I understand it to kind of three bullet points instead of four. And the third one is, would your use be clear to the average viewer?
 - And I think if you apply that to most of the examples in the record, if not almost all of them, the fair use nature of it does not come through. Often the point of the use is not clearly perceivable to the average viewer.
 - And so that's why I think you've drawn the lines where you've drawn them with respect to filmmaking and with respect to e-book authorship.
- There's a number of cases on this. We cite to the Axanar case involving use of Star Trek

- in a fan film as it was referred to.
- 2 There was no payment to be charged there.
- 3 And the court still said that that's not a fair use.
- 4 And it said there that the point of the
- 5 work could not readily be perceived to the court.
- 6 It felt a lot more like just kind of a celebration
- of Star Wars --- Star Trek in a use to get attention
- 8 of fans instead of a parody.
- 9 So, I do think you have to be really
- 10 careful where you draw the lines. And I think
- 11 you've done a good job of that.
- 12 The noncommercial videos -- I think that
- should be retained to noncommercial. Three years
- 14 ago there was an effort to make it primarily
- noncommercial and the evidence didn't satisfy you
- that that should be done.
- Now they're trying to get all the way
- 18 to commercial. And I think there's actually fewer
- 19 examples of commercial remix videos in the record
- 20 this time than there was last time.
- 21 Of course commerciality does make a big
- 22 difference. And that's true even if for example
- licensing is not available.
- There's a case, Dr. Seuss Enterprises versus
- 25 ComicMix. And I pulled the two page summary from
- the Copyright Office database of fair use.

1	And there they found that although there
2	was a transformative purpose, under the fourth
3	factor the case failed. And the fair use defense
4	failed as a matter of law because there's potential
5	harm under the fourth factor to derivative works.
6	Even if they had not established that
7	they had licensed mashups. So, I think that the
8	lines have been drawn carefully.
9	The law is not quite as simple as some
10	folks would like it to be. But that doesn't mean
11	that you should discard it and just write the
12	simplest regulation possible.
13	MS. SMITH: So there's a lot of placards
14	up, which we'll get to. But since we just to stick
15	on you for one more question.
16	MR. WILLIAMS: Yes.
17	MS. SMITH: Then maybe people can
18	respond to the full of Mr. Williams' explanation.
19	But, there are some examples of specific
20	types of e-books that individuals would like to
21	create that would not arguably fall well, I guess
22	arguably may or may not fall within the e-books
23	example.
24	Do you want to comment upon those?
25	Whether you think they fall within the existing

exemption?

- 1 Or whether, if they were noncommercial in a similar way to the remix videos, whether you 2 think they would qualify as fair use? 3 MR. WILLIAMS: I think I'd have to go 4 5 through them one by one. Most of the e-book examples that I recall seem to fit kind of into the 6 e-books category. The things like the Digital Dubliners 8 9 book seemed like an e-book to me. So, I don't recall the specific examples that were right on the line. 10 But I'd have to go through them one by 11 12 one. 13 MS. CHAUVET: Okay. I do -- I'm going to call on people, but I do also want to ask, because 14 15 we talked about how the language is confusing --16 So, my question is, rather eliminate distinctions based on user/user, would 17 it be possible just to clarify the regulatory 18 19 language to make it -- to give more guidance? And so Professor Turk, you've had your 20 21 placard up for a while. So if you could please maybe 2.2 respond to that. And then any other comments you 23 have. MS. TURK: I feel like as the only 24
 - non-lawyer in the room, I'm not sure how much I should weigh in.

- MS. CHAUVET: Well, then maybe you're

 actually be the best person. Because you're

 representing a group of people who are not lawyers,

 but who may have to look to this for guidance of

 whether or not they could use or develop an e-book

 or a film.
- MS. TURK: So, here's the thing about the remix community. We use what works.
- And so from my point of view, I mean,

 I have to say that when I was reading and trying

 to parse all the various comments that were being

 filed, I deal with complicated language, but not

 this kind of complicated language. So that was -
 that was a little bit of a heavy lift for me.
 - I was sort of mystified that screen capture came up at all. I couldn't sort of understand why that was even in the things that I was reading.

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- Because the goal for a remix artist is to get good quality video onto the computer. And I guess I didn't understand why anybody would be asked to use something that usually doesn't work as well.
- We had a little bit of an exchange about this earlier. Does something have to go all the way to the point of failure before you say, well, I need

- to try -- I should try something else?
- 2 Can't you just know from past experience
- 3 or from other people's experience that this
- 4 typically doesn't work? And there's a thing that
- 5 does work, and works really well.
- And there's a whole community that's
- 5 built up around trading info about how to use this
- 8 kind of source. Which is, you know -- ripping
- 9 Blu-Ray is not uncomplicated.
- 10 But it's straightforward. And it gives
- 11 you a file that goes into a program easily and can
- 12 be worked with.
- And so I guess I don't -- I guess I don't
- understand how we can't just say, if it's fair use,
- get the video in a way that works for you, go.
- I mean, and maybe I'm missing something.
- But I guess from my point of view, if someone wants
- to use screen capture, I would never say don't use
- 19 screen capture.
- I wouldn't do it. Because in my
- 21 experience, it doesn't work very well. There might
- 22 be cases where someone wants to do it or needs to
- do it, but I'm interested in the end result.
- I'm interested in, can I make the point
- that I want to make? Is the quality going to be clear
- 26 enough that someone's not going to immediately hit

- 1 the back button?
- 2 And we have evidence that shows that
- because -- because video quality is going up, and
- 4 because people are watching things on bigger TVs
- 5 and screen resolution is higher, if something looks
- 6 amateurish, people don't watch it.
- 7 MS. SMITH: Can I ask you for a second,
- 8 since you're here as a remix person and the
- 9 non-lawyer at the table, can you speak to remix in
- 10 educational sessions?
- Because we had a professor in D.C.
- 12 talking about K-12 remix activities, she thought
- that screen capture might be perfectly adequate.
- Do you have any insight into that?
- MS. TURK: It might be. I mean, I don't
- 16 know. I haven't used -- I haven't taught remix in
- those kinds of settings.
- MS. SMITH: That's all right.
- MS. TURK: So, I would, you know, I would
- 20 -- I guess again, I come back to -- I would never
- 21 want to disallow that if someone thinks that works,
- that's great.
- But I wouldn't want to impose that on
- 24 people who have, you know, whose workflow or the
- access to the technology that they have or whatever,
- you know, works better with a different format.

1	MS. CHAUVET: Mr. Taylor?
2	MR. TAYLOR: Yes. I just want to from
3	the last hearing you had asked us whether or not
4	we had any ideas on this. And we kind of just looked
5	at you like deer in the headlights.
6	And we have since gone back to the
7	clients. And we're glad to be or happy to report
8	that we are able to endorse the Joint Creators
9	proposal for simplifying the regulatory language.
10	I personally feel that the regulatory
11	language that you have there is an amazing
12	improvement over the actual statute and the
13	exemptions that are created there by Congress.
14	So, I mean, I don't think that what
15	you've done is very difficult to understand.
16	Particularly once you start looking at it.
17	I think that maybe you may want to
18	consider if it's so confusing for people is
19	to actually provide them some examples of what the
20	activities would look like.
21	There are many regulatory agencies that
22	are now actually providing like well, if you're
23	doing it like this, then you can do this.
24	And so and actually walk people
25	through some of the uses that have actually been

presented in this rule making.

- 1 MS. CHAUVET: Mr. Neill?
- MR. NEILL: Sure. Okay, just a couple
- 3 of comments. Sticking on this concept of
- 4 simplified language, of whether the language is
- 5 confusing or not.
- I just -- to start off, this is directly
- 7 to what Mr. Williams was saying. I'd like to just,
- 8 as everyone knows around this table, we're dealing
- 9 with a subset of non-infringing uses when we're
- 10 here.
- We're not talking about infringing
- uses. We're really around the table talking about
- only what types of non-infringing uses we're going
- 14 to allow.
- So, that kind of the --
- MS. SMITH: I think we're trying to look
- 17 at a category of uses and determine within that
- 18 category whether they're likely to be
- 19 non-infringing in part. Right?
- So that explains whether some of the
- 21 distinctions in the current exemption -- and we're
- 22 exploring whether it might be appropriate to drop
- 23 some of those and maintain the registered
- 24 recommendation -- that they're likely to be
- 25 non-infringing if that makes sense.
- 26 MR. NEILL: Yeah. So that came up at the

- 1 last hearing. And I -- this is a great moment to
- 2 sort of explore that, I guess.
- What I'd say in response to that is that
- 4 on a day to day basis, working with -- I work with
- 5 a variety of folks.
- 6 They could be podcasters. They could be
- 7 YouTubers. They could be documentary filmmakers.
- 8 They could be fictional filmmakers.
- 9 And the question is, you know, all of
- 10 these folks, when they use a clip, the analysis
- 11 happens on each individual clip.
- There's never a situation where someone
- sends me a video with clips and I say, oh, those
- eight clips that you used are generally well within
- the bounds of fair use. Right?
- Or this type of thing. So you have to
- really, each clip has to be analyzed. And so that's
- how a real fair use analysis happens.
- 19 And so that -- I would -- that particular
- question, I think is a really challenging one to
- 21 engage in. To say well, because on a day to day
- 22 basis, there are folks who are doing a variety of
- things, a variety of different types of videos and
- individual uses can be fair use or not within fair
- use regardless of the, you know, the type of --
- regardless of if it's a documentary. Or regardless

- if it's a YouTube video or some other format.
- 2 So I guess if just to continue the
- 3 thought though about filmmakers and confusion, I
- 4 think this -- what we're trying to avoid is this
- 5 sort of haplessly violating the law when folks are
- 6 simply making a video on a day to day basis.
- 7 And there's a variety of ways that it
- 8 can be confusing to folks. Right? There's folks
- 9 who can misidentify themselves as included in a
- 10 particular category.
- 11 Folks who can misidentify themselves as
- not included. There are folks who are -- what's
- fascinating now a days, and I think we benefit so
- much in this proceeding in 2018 from 15, 18 year,
- now 18 years of proceedings, several proceedings
- 16 now.
- 17 And we can look back and we can see that
- there are -- and one of the things that's evolved
- is many filmmakers unlike 18 years ago do a variety
- of different formats. Right?
- 21 So they're not just a documentary
- 22 filmmaker. They may also do fictional. They may
- also do other types of filmmaking.
- So, it's fascinating that somebody
- could make a documentary film. And they could fall
- 26 within the documentary film exemption.

- 1 But they could turn around the next day, right, and use the clip in a way that might be fairly 2 strongly fair use. Yet be excluded. 3 And so what we're trying to deal with, 4 5 with the streamlined exemption is to try to include the folks that have been included. Deal with some 6 of the gaps that are there. And I don't think that just providing 8 9 some examples of activities that are okay is going to help. Because we still have all these additional 10 layers we've added. 11 But what happens is, you know, folks can 12 either haplessly, or they have to work with their 13 lawyer to sort of interpret things that many times 14 have never been actually developed in case law. 15 16 So, some of these things have never 17 really been, you know, I don't think so. But --18 MS. SMITH: So the Copyright Office has 19 said that we're not looking to break new ground on areas of fair use. 20 21
 - If it's not developed in case law and there's not examples, how would the Office have regulatory authority to broaden the exemption the way you're requesting?
- MR. NEILL: I'm sorry? The first part,

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I just --

- 1 MS. SMITH: It's not supported by case
- law. And if there's no examples, how would the
- 3 Office go about this project?
- 4 MR. NEILL: If what's not supported by
- 5 case law?
- 6 MS. SMITH: Well you've just said that
- 7 there may be examples that there's not case law tied
- 8 to it. And you can't necessarily point to specific
- 9 uses.
- 10 So then it becomes a little tricky for
- us to understand how we could endorse dropping all
- these limitations. I mean, if someone else wants
- to jump in, Mr. Lerner I guess.
- MR. NEILL: Oh, well I think -- oh sure.
- And I just had one more thing to say to that, I guess,
- which is, obviously, you've got exemptions where
- folks have said that the -- that they need to use
- 18 motion picture clips.
- 19 You have these expanded exemptions
- 20 where there's a good record, particularly in the
- 21 fictional filmmaking. And so the idea that there
- needs to be evidence regarding harm, absolutely.
- But the idea that those criteria need
- to be included, and be extra sort of limiters within
- 25 the statute, you know, isn't really even -- I mean,
- in fact in the 2015 recommendation, and I'll leave

- it here, you all quote back to the 2000 -- you quote
- 2 back to the 2000 recommendation.
- 3 And in that recommendation there's
- 4 actually specific calling out and I know I'm
- 5 speaking specifically to our streamlined exemption
- 6 -- where it says the House Commerce Committee
- 7 literally says, you know, maybe motion pictures and
- 8 audiovisual work might be a bit -- might not be the
- 9 appropriate class.
- 10 But motion pictures could be the
- appropriate category. And by the way, the next --
- they go on in the next sentence of two to talk about
- the fact that what wouldn't be appropriate is to
- qo too narrow, talking about westerns and comedies
- and other particular types of genres.
- And so in terms of whether it's
- statutorily allowed, I think we've put a lot on the
- 18 record as to why it is.
- And then, as evidence wise, you know,
- we have a lot of evidence from all the parties who
- are participating and trying to renew and expand
- various video-related exemptions that I think
- 23 supports that as well.
- MS. SMITH: Thank you. So Mr. Lerner is
- following you. And then we'll go to Mr. Williams
- just to -- we're trying to form a discussion back

- 1 and forth.
- So, but we realized you've been waiting
- 3 too.
- 4 MS. CHAUVET: And Mr. Lerner, if you
- 5 could also please, it's kind of related to what Mr.
- 6 Neill was just talking about. It's just that
- 7 Congress has mandated that for the exemptions, the
- 8 particular class of work should be narrow and
- 9 focused.
- So, I want to understand if we were to
- 11 eliminate distinctions based -- basically we're
- talking about all audiovisual works essentially.
- How is that going to be a focused and
- sufficiently narrow class under our regulatory
- 15 authority?
- MR. LERNER: Well, I think that
- 17 restricting to short portions for purposes of
- criticism and commentary and the other restrictions
- 19 without having the subclasses --
- MS. CHAUVET: But that goes to how the
- 21 work is going to be used. It doesn't go to the class
- of work itself, and that is what we have to really
- focus on for it to be sufficiently narrow.
- MR. LERNER: Sure. But if you said --
- 25 if you said motion pictures that are then restricted
- in use and -- and in other ways, for example, short

portions -- I don't have the language right in front
of me but short portions, criticism and commentary,
you have a class of motion pictures that is then
narrowed in those ways. And I think that absolutely
passes muster both under the plain language of the
statute and what Congress asked or what Congress
said in legislative history, in my view.

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I also want to just say two points I think are really important points to make here. We are not actually asking you today to make -- to break new ground when it comes to these uses. These are criticism and commentary and it is not controversial proposition to say that many fanworks are fair use because they make criticism and The Register is on the record commentary. recognizing this in previous proceedings in the context of the non-commercial vendor's exemption.

Vidding is a form of fanwork. It's comment. It's saying I'm going to play with the material; I'm going to remix the material; I'm going to juxtapose different characters, different things, different themes in order to say something new. We're not talking about in the Axanar case just writing a sequel. We're talking about someone saying, "I'm going to critique Harry Potter or whatever by showing something -- by showing

- 1 something, elucidating something about that
- particular work," right.
- 3 So again, the Register is on the record
- for this but also, there's numerous cases supporting
- 5 this proposition that many fanworks are fair use.
- 6 We talked about this last hearing so I'll be very
- quick. We have the RDR Books v. Warner Brothers
- 8 case about the Harry Potter Lexicon, Gone with the
- 9 Wind case --
- 10 MS. CHAUVET: But that case actually
- wasn't -- all of it was not fair use because there
- 12 were poems --
- MR. LERNER: Sure.
- MS. CHAUVET: So just -- just go ahead
- but just to be clear, that's not an example --
- MR. LERNER: Yes.
- MS. CHAUVET: -- saying that --
- MR. LERNER: Yes.
- MS. CHAUVET: -- fan fiction is always
- 20 fair use.
- MR. LERNER: No. I'm not saying --
- MS. CHAUVET: Okay.
- MR. LERNER: -- fan fiction is always
- fair use. Absolutely not just as -- just as not
- all excerpts that are going to be used are fair use.
- What I'm saying is that many fanworks are fair use.

1 And I think that's the proposition that is -shouldn't -- I don't think it's controversial given 2 the case law and the record. Numerous cases -- so 3 we got -- on Harry Potter, you're absolutely right. 5 The court said this is fair use. This appropriate but in this case, there was too much 6 reproduction. That worked out great for the public and for the ultimate resolution because what 8 9 happened to my understanding is that the author republished the book according to the court's 10 instructions and no litigation ensued. So -- but 11 12 then there's also the Suntrust v. Houghton Mifflin 13 case.

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- I also want to address something that Matt said about the way that we have given or offered examples of fair use. Film makers come into our offices -- Mr. Neill, myself, Mr. Donaldson -- come into our offices and say, I want to do something. They sit down with us and we say, Okay, here's how you do it. Here's what works. Here's a three-step test. We use a three-step test. We also use, of course, the four factors of section 107. When we of that, come out we have а much more closely-articulated clear example --
- MS. CHAUVET: Sure, but not everyone is necessarily given that guidance by a specific

- 1 person. They're just looking at the regulatory
- 2 language and you are talking specifically in the
- fan fiction examples, so you have the Dr. Seuss
- 4 Enterprises v. ComicMix, where you have that mash-up
- 5 --
- 6 MR. LERNER: Sure.
- 7 MS. CHAUVET: -- of Star Trek and Dr.
- 8 Seuss which has found, although it's
- 9 transformative, it was not fair use because of the
- 10 --
- MR. LERNER: Sure.
- MS. CHAUVET: -- adverse effects on the
- derivative market and you have Ms. Tandy in the
- previous hearing testifying, when I asked her about
- fan fiction and commenting, she said all fan fiction
- is commenting. And so that's not really the case
- 17 here. And I think we are having to define -- maybe
- 18 perhaps you can give us more guidance of if there
- is a specific type of use here that is sometimes
- fair use and sometimes not. Where do we draw the
- 21 line? And especially if you want to eliminate
- distinctions based on use and user, that becomes
- even more complicated it seems.
- MR. LERNER: Sure. So, you know, our
- 25 contention is that some portion of fanworks are fair
- 26 use. That is what we have said in our -- in the

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1 record. We aren't -- you know, we're not as a party
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- 2. --
- MS. CHAUVET: I don't think anyone's
- 4 disputing that --
- 5 MR. LERNER: -- asserting --
- 6 MS. CHAUVET: -- as much as how do we
- 7 identify them so that we can categorically write
- 8 regulatory language so that we are --
- 9 MR. LERNER: I think --
- 10 MS. CHAUVET: -- incorporating those
- 11 types of fan fiction.
- MR. LERNER: Sure. So -- so, you know,
- 13 I think if you can say: "Are you providing criticism
- and commentary? What are you elucidating? What
- new meaning, to quote Campbell, new meaning and
- expression are you adding with this fanwork?" And
- if you can --
- MS. CHAUVET: But you also -- but -- like
- in the Dr. Seuss example I gave, it's not just
- 20 whether or not it's transformative. It's whether
- 21 or not there's an effect on the derivative market.
- 22 So how are you providing that type of --
- MR. LERNER: Sure.
- MS. CHAUVET: -- I guess, advice, if at
- 25 all? Or how should people look to, you know --
- 26 MS. SMITH: Yes. And to that point, why

- should we drop the non-commerciality limitation if
- that's -- that seems like that might be relevant
- 3 to how a transformative work might affect the
- 4 derivative market?
- 5 MR. LERNER: Well, I will defer to Mr.
- 6 Neill and Ms. Rosenblatt on that question of
- 7 non-commerciality. Getting back to the question of
- 8 effect on the market, I think in most of these cases,
- 9 there is not an effect on the market. A lot of these
- 10 uses are permitted and the question is I think, if
- something is sufficiently transformative, numerous
- 12 courts have said that that does trump the market
- -- the Dr. Seuss case --
- 14 MS. CHAUVET: That -- actually, not.
- 15 The Supreme Court has, numerous times, said that
- the fourth factor, effect on the market, is the most
- important factor, and I just referenced a case where
- it was transformative.
- MR. LERNER: Thank you, yes.
- MS. CHAUVET: So again, the question is
- 21 -- we can't just look at whether or not something
- 22 is transformative. You also have to look at the
- commercial effects of that work. And so my question
- is how can we --
- MR. LERNER: Yes.
- 26 MS. CHAUVET: -- provide enough

- guidance and regulatory language so that we're not
- 2 crossing one line into the other type of infringing
- 3 --
- 4 MR. LERNER: I think the best way to do
- 5 that is to say is it -- first of all, if someone
- is crossing that line, even if they are able to take
- advantage of the DMCA, there is still a remedy for
- 8 fair use. So I think that takes care of itself that
- 9 way but also, for -- excuse me- remedy, for you can
- bring an action for copyright infringement, and so
- 11 now you're just --
- MS. CHAUVET: Sure. But we're trying
- to get into the point where we don't -- I don't think
- anyone here wants anyone to have infringing use,
- and so my question is how can we provide quidance
- 16 --
- MR. LERNER: Sure.
- MS. CHAUVET: -- and regulatory
- language so that they don't cross that line?
- MR. LERNER: Well --
- MS. CHAUVET: Not whether or not they
- can go and be sued later.
- MR. LERNER: -- I think that, you know
- 24 -- I think the best answer to that, in addition to
- what I've said previously, one, I think that by
- restricting it to short portions, that does make

- a -- make a real dent in this potential issue that 1 you're identifying. And the other one, I think, is 2 that, you know, it's not going to mash perfectly, 3 necessarily, but that is okay because there is a 4 5 remedy for copyright infringement, right? So I think you could say short portions is in there, and 6 7 that is going to cut down on the kind of harm that, my understanding, the opposition is mostly worried 8 9 about, which is copyright uses, which is counterfeiting and that kind of thing. 10
 - And I would also say that, you know, perhaps you could say an articulable criticism and commentary, for example. I would not go much further than that because then what you're going to be doing is adding more restrictions even then for documentary filmmaking or something like that. But again, I think this is mostly a phantom threat. I think this is not something that is realistically going to happen. If someone is going to be committing copyright infringement and they've ripped in order to commit copyright infringement that they are claiming is criticism or commentary, you know, you have statutory damages to tune of --

MR. LERNER: -- \$150,000.00 as opposed

to \$3,500.00 on the DMCA.

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- 1 MS. CHAUVET: Sure. Thank you. I'm
- 2 just trying to keep this a little short because we
- 3 are --
- 4 MR. LERNER: Yes, please.
- 5 MS. CHAUVET: -- running a little bit
- 6 short on time. Mr. Williams, would you like to
- 7 respond?
- 8 MR. WILLIAMS: Yes. Thank you. So I
- 9 think, you know, this kind of discussion about how
- 10 we got here and why there are certain categories
- of users, you know, historically, the reason for
- that is, as I think you understand, the Office was
- denying these types of requests outright, because
- it could not come to the conclusion that all uses
- of audiovisual works for fair use or whatever you
- want to call it was an appropriate class of works.
- 17 And then the Office decided that if it would specify
- certain categories of users, and that was done at
- the request of proponents, then maybe it could get
- there. Maybe it could grant some exemptions. And
- 21 so that's what it's tried to do in order to try to
- 22 give proponents who were willing to categorize a
- specific type of use in a specific way an exemption.
- 24 But when you try to disregard the current
- boundaries, that effort falls apart and it gets a
- lot closer to all uses of motion pictures for fair

use purposes, which is not an appropriate class of works. And as you were discussing, there are multiple opinions, some of them quite recent, like TVEyes, that say even if it's transformative, you still have to look at the fourth factor, and there still is potential market harm. And I think that that process has to almost be done twice in the context you're operating in.

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First, they have to establish that there are a significant number of non-infringing fair uses, and part of that is looking at the fourth factor, potential harm. And even if you get to the conclusion that, well, there are a significant number of potentially fair uses here, even if, as you've said before, a lot of things in the fan fiction world are infringing for a variety of reasons, it's often very hard to perceive what the parodic or criticism — parodic purpose or criticism is. They often use full songs without licenses.

But even if you can decide that some of them are not infringing, under section 1201, you then have to look at well, if we grant this because there's some non-infringing uses, what's the potential harm to copyrighted works under the four 1201 factors. And the fact that there are licensing options for fictional filmmakers and for fictional e-Book authors and potential markets in other spaces comes into play once again. And so I think that's why you've drawn the lines the way you have, and I think that that makes a lot of sense.

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And in Washington, we talked about some what does criticism and comment mean. Is it criticism and comment about the specific work that's being copied or is it something broader? And I think Jack's response was it needs to be much broader than that. And while I wouldn't say that it's never fair use to make criticism and comment in a broader context, that, under all of the cases, is a harder sell than when you're criticizing the work directly. And I think that's why you've included the types of works you have, because they're the types of works that are speaking about the things being commented on specifically. And these other categories, the examples in the record, while a lot of them are very interesting, they don't include commentary about the work itself.

MS. SMITH: Professor Rosenblatt, if you want to talk about that, and in particular, it would be helpful for us to understand. To me, there's almost two projects. There's whether it is appropriate or necessary to clarify the existing exemptions as they are, and also whether they should

be broadened, which you could see those projects
somewhat overlapping. But if there are examples of

3 things which are not included that need to be

included as part of that, that could be helpful.

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MS. ROSENBLATT: Sure. So thank you I think one of the chief confusions, to for that. sort of return to the question about what are people confused about at all -- one of the chief confusions, and I think Art alluded to this, is that people are confused about whether they fit into the type of creator category that distinguishes between these existing exemptions. And so we're not actually here to re-litigate remix video, as you know, but rather to talk about sort of where other things might fit in, like multimedia e-Books, and also like, for example, uses that attorneys might make litigation. So there's a great example. become quite famous. There's a documentary about it of somebody who was exonerated by footage showing that they were at a baseball game during the time when they were alleged to have committed this capital crime. Or things like makeup tutorials or things like YouTube reviews of movies.

So where do things fit in? There's a great example I just came across yesterday, a makeup tutorial that juxtaposes someone's face to a bit

- from a movie. Is that remix video? It's certainly,
- I think, a use for criticism and commentary. It's
- 3 using a short portion.
- 4 Also not included but something that
- 5 people have struggled with is audio-only uses of
- 6 audiovisual works. Increasingly, we see
- 7 podcasters who want to rip to get high-quality
- audio, because people expect high-quality audio in
- 9 podcasts.
- 10 MS. SMITH: Could you provide -- point
- 11 us to examples of these e-Books or podcasts that
- might not fall under the current remix exemption
- that those people want to do, because I will say
- like this morning, I went to look onto the Ren'Py
- 15 site -- I don't know if I'm saying that right --
- and it was a lot of anime material, so I didn't really
- see an example of uses or -- and I don't really see
- many submissions of, you know, "here's my pitch,
- here's what I'm planning to do but I can't do it."
- 20 MS. ROSENBLATT: So I think we can point
- 21 to those. I think we would do that in another
- 22 submission because I don't have them off the top
- of my head. But I also think that part of what's
- happening is there are a lot of questions about this
- rather than concrete examples. So, for example, on
- Quora, you've got a question that says, "Is it

1 illegal to use the audio for a movie trailer in my 2 podcast?" And the answers are all over the map.

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Or, you know, Audacity, which is a podcasting sound editing software where people on forums say, "Well, if I want to get high-quality audio, I have to rip first because Audacity won't let me put this in," right. So it's not specific, right. I didn't have specific podcast examples off the top of my head but I have examples of people making these questions. And that's something that we could certainly make a follow-up submission on if that's something you're interested in.

of what can be done to clarify in a way that doesn't open this up to all uses of clips for fair use, which I understand isn't where you want to go with this, and so I think right now we have the short portions limitation in there. We have the, it must be fair use limitation in there. We have the criticism and commentary limitation in there. And right now, the existing exemption has nothing in it that addresses factor four. If you want it to address factor four, we can take a cue from Canada's fair dealing exemptions and say it does not usurp the market of the copyright holder and include that in an exemption, or you can more closely track something

- 1 specific.
- 2 So I think there are ways of making it
- 3 clear that don't involve chilling things that are
- 4 likely to be fair uses but aren't in one way or
- 5 another --
- 6 MS. CHAUVET: But one way that we do
- 7 that, would it be possible to, rather than making
- 8 it -- completely eliminating use or user but maybe
- 9 to exclude certain uses, but that --
- 10 MS. ROSENBLATT: I'm not sure I
- 11 understand the question.
- MS. CHAUVET: So right now, basically,
- you kind of have the use and user dictating whether
- or not an exemption can be used, and you're saying
- that that should be eliminated. Our question is if
- it's possible, if there are certain types of uses
- that fall more into the infringing side, if there's
- a way to identify those and to exclude those types
- of uses in regulatory language, which would provide
- 20 more guidance but it also might address some of the
- 21 concerns of opponents?
- 22 MS. ROSENBLATT: Yes. So I just want to
- 23 -- I want to clarify. I think we're not actually
- arguing to eliminate use and user. We're arguing
- 25 to eliminate user. But in fact, limitations on the
- 26 kind of use are something that we feel comfortable

- 1 with.
- MS. CHAUVET: Well, you kind of are
- because you're talking about you're eliminating --
- 4 we're not talking about filmmaking anymore, we're
- 5 not -- so I feel like when I'm talking about use,
- 6 that's how I'm envisioning it.
- 7 MS. ROSENBLATT: I see, okay.
- MS. CHAUVET: So you're basically
- 9 essentially collapsing all of that. So my question
- is if there's a way to identify specific use which
- is maybe more problematic, which maybe is on the
- 12 gray area which would be -- fall more on the
- infringing side -- if there's a way to identify that
- to exclude that type of use in regulatory language
- which might provide more guidance?
- MS. ROSENBLATT: This may not be a very
- satisfying answer but I actually think the things
- that are unlikely to be fair use are actually things
- 19 that are unlikely to use short clips.
- MS. CHAUVET: Well, no one's asked to
- 21 take that limitation out, so is there another way
- to add some other type of language?
- MS. ROSENBLATT: Sure, but that's sort
- of where I'm going with this is -- I think we may,
- to a large extent, already have gotten there when
- 26 we have these --

1	MS. CHAUVET: But the opponents have
2	said that's basically not enough. So my question
3	is if there's a way to maybe without completely
4	broadening it to include all users and use, to make
5	it a little bit more finite in a different way?
6	MS. SMITH: I wonder if you could also
7	maybe another way to think about it, as Mr.
8	Williams keeps pitching certain language, which now
9	Mr. Taylor has said they like, do you think that
10	would simplify the projects; they had a submission,
11	a sample of language in their opposition, or I think
12	the Office has floated what about separating out
13	educational uses on the one hand and derivative uses
14	on the other so it's a little more usable to the
15	non-lawyers who are looking to engage in that.
16	MS. ROSENBLATT: I think separating
17	educational from derivative uses is not
18	unreasonable, but I also think that it's actually
19	really hard to separate those because a lot of
20	derivative uses are educational and
21	MS. SMITH: That might not be mutually
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23	MS. ROSENBLATT: so
24	MS. SMITH: exclusive but you can say
25	"do I fall under this, do I fall under that?"

MS. ROSENBLATT: Right -- right. So I

- can't speak -- I actually don't, off the top of my
- 2 head, have their language, so I don't feel
- 3 comfortable speaking directly to whether we endorse
- 4 it. That's something though --
- 5 MR. LERNER: Right.
- MS. SMITH: Okay.
- 7 MS. ROSENBLATT: -- we could return to.
- MS. SMITH: Thank you. Because we're
- getting short on time, we're going to try to tighten
- 10 things up, and we do want to talk a lot about, I
- 11 think --
- MS. CHAUVET: Licensing.
- MS. SMITH: -- licensing next. Do -- so
- do any of the proponents wish to comment on the
- language Mr. Williams pointed to? Mr. Neill?
- MR. NEILL: I'm sorry, could you just
- 17 clarify which language here so I can --
- MS. SMITH: So they said if you were, the
- 19 Office, I guess, was inclined to simplify it -- this
- is on -- it's not on -- I don't have the page --
- 21 but their submission had some proposed language of
- 22 how to do it that they say is simpler although
- perhaps not as simple as the EFF/OTW/NMR proposal.
- MR. NEILL: Sure. You know, I think
- 25 that that language had some problems. I think it
- 26 was probably at least two, almost two and a half,

- three times as long as what we proposed. I think
- that some of the language used in there was a bit
- 3 beyond what I think makes the language accessible
- 4 to folks who are not attorneys.
- 5 MS. SMITH: Can you point to any
- 6 specifics?
- 7 MR. NEILL: I think we already have some
- 8 on the record in our reply about that, about why
- 9 that's -- but I don't have the 332 words in front
- of me so I can't at this point. I'm happy to discuss
- that further but I can't point to anything at this
- moment. But I know that for our reply comment, we
- 13 reviewed that. We spoke about it in our reply
- 14 comment.
- I just -- it's related to that, though.
- I think, you know, Mr. Williams brought up the fact
- that you then have to look at what the harm is. And
- it was interesting that we sort of skipped over
- 19 quickly, sort of -- well, I think it's a really --
- and you were asking sort of how do we better clarify
- 21 this, how do we better craft this, and I think that
- 22 part of that determination, it's absolutely a tough
- thing to do, but I think that it's a really good
- 24 question to ask what is the harm that's on the record
- after so many proceedings. And so that's --
- 26 MS. SMITH: That is a great seque to Mr.

- 1 Sheffner I believe. Do you want to speak about what
- 2 might be your perceived harm if these exemptions
- 3 were broadened in this way?
- 4 MR. SHEFFNER: Sure. Ben Sheffner. Sc
- 5 the fourth fair use factor has reared its head over
- the last few minutes, and I think there's been sort
- of a theme running through some of the proponents'
- 8 presentations that there's really not a viable
- 9 licensing market in some of these areas for clips.
- 10 And I just want to spend a couple minutes talking
- 11 about that licensing market and providing some
- 12 follow-up.
- MS. CHAUVET: And I definitely want you
- to do that. I think what will be very helpful in
- that context because in the 2015 rulemaking, the
- Register noted that the record at that time did not
- 17 suggest that licensing was a viable alternative.
- And so I think if you could speak to why the market
- 19 has changed since that rulemaking, I think -- and
- 20 how you were going to talk right now, I think it
- 21 would be helpful to add that context.
- 22 MS. SMITH: I think it's -- also, it's
- tied to specific uses, too, so think about that,
- 24 right? There's some --
- MS. CHAUVET: Right.
- 26 MS. SMITH: -- somewhere where is

- a licensing market and there are some places where there may not be.
- MS. CHAUVET: Yes. I should clarify
 that. It was not a viable option for purposes of
 comment and criticism. That's where --

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MR. SHEFFNER: Sure. So -- and just as a preface to what I'm about to discuss, let me just say the MPAA represents six major movie studios, and it's a little bit more complicated than that because each of these major studios have different divisions. They might have a movie studio, they might have a television studio. Some of them have news organizations and some of those companies, the clip licensing function is centralized. In others, they will have actually different clip licensing functions for those different divisions. And, you know, the studios all have different sort of philosophies and business practices to licensing. So I'll be speaking in generalities and in the aggregate, but I think you can -- there's still some important take-aways.

Overall, every single one of the six studios that we represent licenses clips. They all have websites that you can go to, get information about how to do this, and in most cases, it can be all done online either through forums that they make

- available, through email. They all provide phone numbers.
- One thing I wanted to address -- I think it had come up in one of the filings or possibly in DC -- is that there was the argument that one of the studios only conducted these licensing negotiations or interactions by fax. I think there was a reference in an old FAO to a fax number, but if you actually look sort of more comprehensively at the website, you'll see that there's actually email and phone as well. So there's no fax-only requirement.

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- MS. SMITH: Can you talk about -- I think there was testimony in DC that some of the requests get ignored, particularly if there is the sort of smaller users or low dollar value, that it's not really a market that the studios, as varied as they are, may be interested in pursuing?
- MR. SHEFFNER: Sure. So I did go back and sort of survey all six of the studios to address some of those issues. So one point was -- I think there was the representation or the argument made by some of the proponents in DC that some of the studios, you know, have a policy that they do not license to individuals; they only license to other businesses. And here's what I found. None of the

to individuals. Now as a practical matter, the vast
majority of licenses are issued to businesses.
They are the ones that sort of have the wherewithal.

companies have a policy where they refuse to license

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They're engaged in a project. It's usually not just an individual who says, I'm going to produce, you know, a documentary or a movie or TV show. They are part of a company. So the vast majority of license requests do come from business entities.

Nonetheless, they do, from time-to-time, receive requests from individuals. I will say that in a significant portion of those cases, the individual is simply not able to afford the price of the license. That doesn't mean there is not a viable market. I mean I just was thinking about how to address this and just to give you a brief sort of analogy, just north of here is the neighborhood of Bel Air, one of the most expensive neighborhoods in Los Angeles. There is a very viable real estate market there. People every day sell houses for \$5 and \$10 and \$15 million apiece. I can't participate in that market. I can't afford that. They wouldn't even let me in the door because they usually, you know, require proof of funds before they'll even show you the house. Now I can't participate in that market but that doesn't mean

- there's not a viable real estate market in Bel Air.
- 2 MS. SMITH: If we tick through some of
- 3 the uses that we're talking about here to see whether
- 4 there's a market, like do they -- is there licensing
- 5 to remix artists, perhaps commercial remix artists,
- 6 right, something that wouldn't be included? Or
- 7 what about multimedia e-Books or things like
- 8 fictional uses that we're being asked to grant an
- 9 exemption for on the grounds that some of these uses
- are likely to be fair or many of them may be likely
- 11 to be fair, how should we think about the 107
- 12 analysis when evaluating those comments?
- MR. SHEFFNER: Sure. So there is
- licensing in all of those categories you mentioned.
- MS. SMITH: In paragraphs?
- MR. SHEFFNER: Some of them more than
- others. I mean, for example, e-Books --
- 18 MS. SMITH: Are the criteria the same
- 19 for the types of licenses?
- 20 MR. SHEFFNER: You know, again, it's
- 21 really hard to generalize because all six studios
- and even within those studios may have different
- policies. But again, none of them said we have an
- absolute policy we will not issue licenses in those
- 25 areas.
- 26 MS. SMITH: Do you know if it's a

frequent occurrence; is it something material to

the business?

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MR. SHEFFNER: I would say -- I can't represent to you that it's a frequent occurrence in those specific categories. You know, people make the comment, for example, that e-Books is a -- is sort of a nascent market. There have been licenses issued for e-Books but again, it's a relatively new thing. There was a lot of -- there's some experimentation going on. There are licenses issued in that. You know, if you look at some of the foreign licenses that are available on the websites, they'll talk about things like all uses and, you know, all means all, so there's no restriction -- or no prohibition against issuing licenses in some of these categories.

You know, I just -- there are sort of -- it's relatively unusual for licenses to be issued to individuals. However, one thing that's not terribly unusual is, say, remix videos that are posted to YouTube. Some of those may be fair uses; some of them may not be. But for example, the content ID system in YouTube is able to identify, you know, works that are owned by our studios and monetize them. Those are not individually negotiated licenses but the effect is that a lot

- of those uses, including a lot of uses that are not
- fair uses, are licensed, even though, again, it's
- not, you know, A going to B and saying, "May I please
- 4 have a license."
- 5 MS. SMITH: So is that an example then
- of maybe an alternative to getting the license? I
- 7 mean like then why -- it seems like in some
- 8 instances, you're okay with not licensing material
- 9 because you're still able to make money on it? Is
- 10 that --
- MR. SHEFFNER: Well, I mean --
- MS. SMITH: -- what I'm understanding?
- 13 MR. SHEFFNER: -- it's a
- 14 non-traditional kind of license. I mean, you know,
- you might think of a directional license as, you
- 16 know, the --
- 17 MS. SMITH: Is it really a license or are
- 18 you just making money from their use?
- 19 MR. SHEFFNER: Well, it essentially --
- it's a -- there's a license agreement with YouTube.
- 21 It's a little bit complicated because there's
- 22 multiple entities involved. There's a license
- agreement between the studio and the copyright owner
- and YouTube that essentially tolerates certain
- uses. And I think that's actually -- you know,
- there's a broad category of uses on YouTube and other

- 1 places that are probably not fair uses that, nonetheless, our studios tolerate because the cost 2 of enforcement is too high to go after the -- even 3 if in the aggregate it would have some substantial 5 monetary effect. Or there's this mechanism which is, you know, again, a sort of new business model 6 where the work is identified and essentially a license is granted to YouTube in order to allow that 8 9 even if it otherwise might have been use,
 - MS. SMITH: Can we ask you a couple more factual questions about the licensing market? Do you have a sense of the overall size, either on an individual or aggregate basis, for the studios?

 MR. SHEFFNER: Yes. So I can represent that in the aggregate, the studio issues several

infringing.

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thousand clip licenses a year. I'm not able to give you much of a breakdown, again, because there's -- the way that the different studios --

MS. SMITH: Whether they're for --

MR. SHEFFNER: -- conduct their own businesses. So I can't tell you how many of those are fiction versus non-fiction versus educational, et cetera, but in the aggregate, several thousand clip licenses per year.

MS. SMITH: And do you have a sense of

- the monetary value?
- 2 MR. SHEFFNER: I can't give you a
- 3 number.
- 4 MS. SMITH: Okay. And -- but you think
- 5 each of those licenses would hit each of those
- 6 buckets although you're not sure what proportion?
- 7 MR. SHEFFNER: Yes. Absolutely, there
- 8 are licenses issued for fictional films, for
- 9 non-fictional films, for documentaries, for
- 10 e-Books, and for educational uses.
- MS. SMITH: Do you know given -- this is
- 12 a filmmaking specific question but Mr. Lerner's
- 13 submission has a variety of films -- or Mr.
- Donaldson, I quess, an index of films that they would
- like to make that are fictional uses of clips,
- 16 whether the studios you represent have been
- approached to license any of those?
- 18 MR. SHEFFNER: I can't tell you off the
- 19 top of my head whether those specific examples in
- 20 Mr. Lerner's submission, whether they were actually
- 21 approached.
- 22 MS. SMITH: Do you have a -- you may not
- know this either but do you have a sense for whether,
- of all those examples, a non-disparagement clause
- would have prevented the licensing of the clips?
- 26 MR. SHEFFNER: Yes. So again, I can't

- answer that as to the specific examples. I mean
- there are examples in the record of the form licenses
- 3 that do include those non-disparagement clauses.
- I obviously don't deny that. What I would say is
- 5 that the non-disparagement clauses have been
- 6 discussed in the last several cycles. The Office
- or the Librarian, nonetheless, issued regulations
- 8 that, you know, after having heard evidence about
- 9 those. I'm not aware of any change in the record
- since those previous cycles, so I'm not sure what
- 11 the justification would be for sort of giving
- 12 different weight to the --
- MS. SMITH: I mean I think we're being
- asked to consider different types of uses, different
- films that people want to make, so we're looking
- 16 at different projects.
- 17 MR. SHEFFNER: Yes.
- MS. SMITH: So if you have any opinions
- 19 on those?
- MR. SHEFFNER: Well, again, they're
- 21 there. They're -- those are in the record. I would
- say -- one other thing I'd say, though, is that this
- is not -- it's not really an issue about 1201 itself.
- This is a contractual issue. So if it was somehow
- 25 --
- 26 MS. CHAUVET: Well, but if it's -- I

- guess it is an alternative to circumvention if the use that they want to make is prohibited under the
- 3 contract?

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- 4 MR. SHEFFNER: Right.
- MS. CHAUVET: So then it really is no
 longer -- so I think we're trying to ask these
 questions to see whether or not it's really a
 feasible alternative.
 - MR. SHEFFNER: Yes. So, you know, I don't think there's much evidence in the record that these non-disparagement clauses, which are -- you know, vestiges probably existed in these contracts for many, many decades -- have had any substantial impact on people's ability to make fair uses.
 - MS. SMITH: Can you put the question another way and if the proponents were to get the exemption they requested, is that likely to have -- what effect is that likely to have on the market for copyrighted works, or the availability of copyrighted works from your perspective?
 - MR. SHEFFNER: Well, again, the clip licensing market is a real market. It's not the biggest part of this. I won't represent that it's the biggest part of the studios' revenue stream but it's a significant revenue stream. The studios all have people who are -- this is their job, they

- 1 license clips.
- I did think it's important, you know,
- in the fair use analysis, some -- you know, the
- 4 defendant will always make the argument, you know,
- oh, it's just this one little clip in this one work
- 6 which is not, you know, the biggest deal in the
- 7 world. That's not going to have any impact on the
- 8 revenue of, you know, a multibillion dollar movie
- 9 studio. But that's not how the fair use analysis
- 10 works under the law. The law says, you know, you
- 11 have to look at if in the aggregate this kind of
- 12 activity were permitted, would that have a
- 13 substantial effect on the market. I think it
- 14 absolutely would. I mean the clip licensing
- 15 revenue, you know, would simply dry up if the --
- if all of those kinds of activity -- if all fan uses,
- if all, you know --
- MS. CHAUVET: But we're not actually --
- I mean just in fairness, we're not talking about
- 20 all uses, right.
- MR. SHEFFNER: Sure.
- 22 MS. CHAUVET: We're specifically
- talking about clips for what arguably would be fair
- use because it's for purposes of comment and
- criticism and proponents, in the previous hearings,
- talk about "well, if the use is fair use then why

- should I have to pay to license something if it's fair use." So I don't know if you have a response
- 3 to that.
- 4 MR. SHEFFNER: Well --
- MS. CHAUVET: Really, there's no
 market, right? They're saying if I don't need to
 get a license to it, I'm not really affecting the
 market by not getting a license and engaging in fair
 use.
- MR. SHEFFNER: Right. But I think as 10 Mr. Williams pointed out a few minutes ago, the 11 12 section 1201 itself requires that you look at and say, well, even if certain uses might be fair, would 13 allowing the exception to cause substantial harm 14 to the market. And I mean I do think it's fair to 15 16 say we also need to look in the aggregate. The more 17 and more and broader and broader the exceptions, the more sort of normalized the activity of breaking 18 19 DRM becomes. That overall has a significant impact 20 on the studios' willingness to sort of engage and 21 do business models, etcetera. I mean I know you 2.2 heard testimony in DC and I think you'll hear it 23 again tomorrow from a representative of Disney who's going to be talking about some of the new business 24 25 models. The studios, when they decide to enter any 26 of these new business models, whether it be things,

- you know, like, you know, Movies Anywhere or any
 of these new online distribution platforms, they
 are asking can we keep the works protected, can we
 keep the works protected. And --
 - MS. CHAUVET: Sure. But also, one of your new business models is the YouTube one, right, which is arguably they're not really being protected in the traditional way that maybe you would be with Movies Anywhere. So I guess my question is in terms of monetizing the YouTube business model versus your traditional clip licensing, if you have an idea of which makes more and how much more, or maybe as a percentage of the YouTube market that you're -- I don't know what a percentage of the entire.
 - MR. SHEFFNER: Yes. For the -- I really don't have sort of monetary statistics that I can cite to you about the size of these particular markets. But I mean again, I think the overall point is that the more and more and more you expand the ability to rip DRM, the, I think, to break DRM, the less effective a tool for protection of copyrighted works it becomes, and the less willing studios are to engage in and do the licensing practices' new business models that do depend on the protection of the statute.

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- question on that. In 2015, there was a gentleman from Fox and he wasn't able to provide specifics, I guess, about the effect that granting a broader exemption or granting any exemption in that case
- 5 would have had upon the piracy of works. Are you
- 6 able to say anything more on that -- how real is
- 7 this risk?

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- 8 MR. SHEFFNER: It's hard to answer sort
 9 of that general a question and I think people use
 10 the word piracy in different --
- MS. SMITH: I guess I'm referring to as

 opposed to -- I could have gotten a license and it

 said they didn't take a license, right, use this

 --
- MR. SHEFFNER: Sorry?
 - MS. SMITH: Well, on the one hand, we've been talking about for the specific use of the clip, they could have gotten a license and maybe some people won't, right, and that it might not be fair use is, I guess, one potential effect on the availability of copyrighted work so that's one interpretation of it. But then secondly, is there a concern that there is piracy of, I guess, entire movies or is that anything separate that we should be looking at when we're considering the availability of copyrighted works under 1201?

1	MR. SHEFFNER: Well, I do think it's
2	fair. I mean it's this point that I made a couple
3	of minutes ago about sort of normalization of the
4	ripping activity. I mean as has been pointed
5	before, I mean the Office has said that the
6	exemptions need to remain narrow and focused, and
7	the you know, the broader and less focused they
8	become, the more it becomes not sort of a specialized
9	activity to rip for a specific purpose but, you know,
10	so the word gets out that, you know, ripping DRM
11	is a totally legitimate thing to do whenever you
12	want to engage in something that you think you should
13	be able to get to do.

And I think, you know, one of the reasons that we come here, you know, in our view, not to make the exemptions broader and less focused every year is that we are concerned about the exemptions swallowing the rule and, you know, pressure building or making it easier and easier and easier to rip or to break DRM which, again, has an impact on, you know, the studios' decision-making process in whether to engage in certain new distribution lines.

MS. SMITH: Okay. And it sounds like there is nothing quantifiable you can offer us?

MR. SHEFFNER: It's difficult to quantify. It's difficult.

MS. CHAUVET: Okay. Mr. Neill, you've had your card up for a while.

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MR. NEILL: Thanks. So, yes, in past proceedings, you know, this discussion about piracy came up and piracy was discussed generally, but I'd just re-emphasize that we haven't seen direct evidence why an educator or an artist or a film maker's use of a short clip is going to create piracy. And it's interesting that the -- if you focus in on what the harm is then that the -- that's being mentioned is being concerned about, so this -- the Joint Creators, movie studios are able to make money off of infringing uses through YouTube, and so we talked about that, okay, but nobody here is talking about, again, infringing uses. We are as mentioned, we're talking about was non-infringing uses.

And so the question is there's a -basically an unidentified harm that these -- there's
an unsubstantiated harm that's claimed from folks
who are making non-infringing uses. And if there's
any harm that's claimed, it's the harm that we, as
movie -- you know, folks that are movie studios,
can't make -- can't get a license from folks who
are making otherwise non-infringing uses.

MS. CHAUVET: Well, what about the -- I

- believe Mr. Williams, what he said is under the 1 fourth 1201 statutory factors, so it's not even just 2 the fact that it's non-infringing fair use but we 3 also have to consider a second time, if there's going 4 5 to be an adverse effect on the market. So what about the effect on the derivative works market or on the 6 motion clip licensing market? So are you saying that there isn't an adverse effect, or I just don't 8 9 know what your--
- 10 MR. NEILL: I think --
- MS. CHAUVET: -- response would be.
- MR. NEILL: -- I -- you know, I imagine 12 Professor Lerner has had this experience but I've 13 worked with folks who have both unlicensed and 14 15 licensed clips in their film, so you certainly have 16 folks who do both, and so there are certainly folks 17 who are -- you know, when a use is considered maybe not appropriate to qualify or if we think it would 18 19 be a better idea to get a license, that certainly 20 happens. So those licensing markets are, you know 21 -- well, they're available to folks who want to make 2.2 uses that would be otherwise infringing. 23 question is why are we concerned about making sure that folks will license a non-infringing use. 24 That's kind of -- that's the question. 25
- 26 And we have, I think -- as Betsy

- 1 mentioned, when you look at our proposal, the streamlined proposal, there are some specific 2 efforts we make. And as far as this idea that 3 there's going to be some sort of slippery slope, 4 5 that folks are going to suddenly say, oh, my gosh, there's so much -- it's suddenly totally fine to 6 use DRM, our language is linguistic -- the words are almost identical to past -- I just point out 8 9 they're almost identical to past exemptions but for the removal of the user and the sort of similar 10 access controls language. And that's been around 11 now since at least 2009, the first ones, right? So 12 it's been nine years and we don't -- you know, I 13 don't think there's any evidence that's been offered 14 15 that there has been some slippery slope that there's 16 some vast expansion in circumvention.
- MS. CHAUVET: Okay. Thank you. So Mr.

 -- we're running out of time. I'm just warning

 everyone now and we're still going to try to zig-zag,

 so Mr. Williams and Mr. Lerner.

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MR. WILLIAMS: Okay. Yes, thanks. I just wanted to follow on a few of the things that Ben was discussing. So one of the questions was are licenses available to individuals, and I think, as he said, there's no studio policy against that. We do have some specific cites in the record that when

- 1 you to go to them, NBC archives site, the CNN site,
- a number of the other sites, it's -- they don't ask
- 3 you to verify that you're a, you know, registered
- 4 corporation or anything like that before they issue
- 5 a license. So there is evidence of that market.
- In addition to that, as we were
- discussing with the Dr. Seuss v. ComicMix case,
- 8 there is case law that says that even if a plaintiff
- 9 doesn't have evidence that it has entered the mash
- 10 up market, that it is still a potential market as
- long as it's licensed other types of uses of its
- 12 work. And so that, I think, plays into your
- analysis.
- On the e-Books category specifically,
- a number of the sites that we refer to do have
- publishing as a category or do have all media uses
- 17 as a category.
- MS. SMITH: Can you get just publishing?
- 19 If you don't need to buy all uses, can you buy just
- for an e-Book or just for a podcast?
- 21 MR. WILLIAMS: So there are some of the
- 22 sites that specifically have publishing as a
- 23 category. I think in other instances, you would
- 24 probably have to call the phone numbers and talk
- 25 to the people but in every instance, that is
- available, either phone numbers or direct personal

- 1 email addresses.
- MS. SMITH: Do you know if it's
- 3 available with -- I mean I assume there would be
- a price differential if you don't want to exploit
- 5 the property in as many media it would go down?
- 6 MR. WILLIAMS: I suspect that's true.
- 7 I mean I think the question is about price, although
- 8 completely valid and about aggregate revenues --
- 9 although completely valid are very difficult to
- 10 answer when you're representing a number of
- 11 different competitors who treat that information
- as proprietary. So it's hard to get into the very
- specific numbers but yes, I suspect that's true.
- 14 And if you go on the CNN and NBC archives sites,
- for example, it will give you a price almost
- immediately for almost any type of different use
- 17 that you plug in for a specific clip. So you
- actually get a popup window. You select the clip.
- 19 You say here's the uses I want. I think in some
- instances, the category of use might just say "all
- 21 uses" depending on the clip at issue but you can
- 22 do that. And then there's the follow-up phone
- 23 numbers or email addresses.
- MR. CHENEY: Mr. Williams --
- MR. WILLIAMS: Yes.
- 26 MR. CHENEY: -- if I could interrupt

- just a second? I don't want to make you lose your
 train of thought but --
- 3 MR. WILLIAMS: Sure.

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MR. CHENEY: -- in those clips, those
are clips that are already on the website. Can the
individuals that are coming to the studio say, "I
would like to make fair use of this 30-second clip.
I don't see it on your website. Can I use that?"
Is that service available in this clip service that
you're talking about?

MR. WILLIAMS: Yes. So these websites are interactive sites that I think are designed to make it as user-friendly as possible. Not every copyright owner has one but there are a number in the record. They also have contact points on the same websites, so if you don't find what you're looking for, you follow-up with someone else. Whether in every instance each studio would agree to go find the clip that you're looking for, I mean it depends, I quess, on how much information you can provide about what you want versus you just saying well, I'm kind of hoping to find a clip that has so and so in it from six years ago. I don't know what each studio would do in response to those individualized requests, but they do make contact points available. Frequently, they'll segregate

1 them by business unit and by copyright owner, because as Ben was saying, the news division might 2 be different from the studio that's involved in 3 narrative filmmaking, might be different from the 5 studio involved in producing a television production series, so they do segregate those out 6 as necessary.

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On e-Books, I just wanted to emphasize that this is a market that the studios are already There's a lot of enhanced edition e-Books. There's not as many as maybe you would expect at this point given it's been an idea that's been out there or a long time, but there are a number I can point you to. A few of these are in our comments, a few of them aren't. There's an enhanced edition Harry Potter series. There's an enhanced edition Game of Thrones series. Those don't necessarily use clips from the actual motion pictures. introduce kind of new animation that's alongside the fiction, but you could easily imagine them deciding they would have put clips from the actual motion pictures in them. There's an enhanced edition Roots book that contains a bunch of archival footage of the author and him participating in interviews from the kind of controversial time around when that came out. There's a Making of Star

Wars series that has interviews with the cast, all kinds of things of that nature. Nicholas Sparks writes romance novels and several of them have been made into movies. There are enhanced editions of those.

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There's - and then one thing I think is important is -- so there's a Making of Indiana Jones series that I don't think yet has become an enhanced edition series, but it's full of stills and still shots have always been licensed for publishing uses by the studios, and enhanced editions are just the next step as technology improves, as they find the right partners to work with, the right publishers, the right authors. It's a market they're going to be in. So they -- I think as the copyright owner, unless certain circumstances arise, have the right to choose who they want to partner with and who they want to license to.

Just quickly because I know we're out of time but there were a number things said. With content ID, and I'm not speaking on behalf of each studio, my view of those licenses is they are licenses to YouTube, not to the individual end users. And whether that is monetized or not is not something that we can say across the board is true. Each individual copyright owner that participates

in content ID gets to select between monetization, monitoring, or blocking. Then they also have to respond, of course, if there's a counter notice from the user claiming that they shouldn't have to do any of those things. And so what each studio does as a business practice, I can't tell you about and all of those agreements with YouTube are highly confidential.

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But the fact that that program has been made available by one website provider to try to address some of the concerns of copyright owners about the mass numbers of uses out there isn't indicative of a lack of any harm. There's tons of other websites out there that these videos are on that don't provide that kind of copyright owner response system and, you know, the proponents try to say that, well, if we only license thousands of uses per year but there are thousands per week on YouTube that somehow that means there's no harm or that our practices are insignificant, I don't think that's the case. Just because there's lots of unauthorized use doesn't mean that there is a lack of harm or that the studios aren't trying to enter a certain market.

With respect the piracy statistics, again, my clients don't have a straight line of sight

into who is claiming to exercise an exemption into who might have gotten a license but decided not to because of the exemption. In the Caesar Chavez example, my understanding is that some things were licenses, some were not. I don't know the basis for how those decisions were made or whether without the exemption there would have been a license. I'm moving quickly but I want to --

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MS. SMITH: Yes.

MR. WILLIAMS: With non-disparagement agreements, as Ben said, they were in the record last time. I don't think it's entirely the case that there are new uses as categories presented, because all of the things that are being requested last time -- or being requested this time were actually being requested last time as well, in terms of fictional films, fictional e-Books, commercial videos. They wanted all of those things and they did not get them. I would say with the film makers' statements in the joint film makers' comments, I don't think there is any that clearly are prohibited by those non-disparagement clauses. I think there's one that claims to be a parody of The X-Files, but I couldn't tell from the description whether it's a parody or it's not a parody. I couldn't tell why a parody would need a direct clip

- from the pre-existing motion picture instead of creating a new work that easily relates back. So
- 3 that one was very unclear to me. The rest of them,
- I didn't see any direct disparagement of the studios
- or of even the content.
- 6 And then the very last thing is I just wanted to make sure I was clear on, kind of, the fair use fourth factor versus section 1201. I'm not 8 9 trying to say that if you conclude something is always fair use then, therefore, you also have to 10 look at the fourth factor and see whether copyright 11 12 owners are harmed. I think that would defeat the 13 statute's purpose. What I do think you need to do is, if there are some things that fit into a category 14 15 that you think are probably fair but there are also 16 a lot of things that you think probably aren't, you 17 have to look and see, if I grant an exemption in this space, is the spillover going to cause harm 18 19 to a market. And I think that we've established t.hat.. 20
- MS. SMITH: The market largely being the licensing market.
- MR. WILLIAMS: Yes -- yes.
- MS. SMITH: Okay. Thank you. So Mr.
- Lerner, we are running out of time, a little bit
- over.

- 1 MR. LERNER: Yes. I will be very quick.
- I've been watching the clock. I'm well
- 3 --

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- 4 MS. SMITH: Thank you.
- 5 MR. LERNER: Ι am definitely considering that. Just to quickly speak to the 6 non-disparagement point, but I wanted to respond to 7 some things Mr. Sheffner said which I think are very 8 9 important. The Universal clips website, which is cited in Joint Creators comments at page 13, is 10 extremely broad, requires users not to disparage, 11 12 criticize, belittle, parody, alter, or otherwise 13 negatively comment on the clip in connection with the use, but there is also you can't criticize the 14 15 industry and other things. So this is like the DMCA, 16 a sword of Damocles that can be asserted anytime 17 someone doesn't like a use after -- even after it's 18 been licensed.

But I want to get back to some of the things that Mr. Sheffner said. I think it's telling that Mr. Sheffner has just compared the licensing market to one of the most exclusive housing communities in this country. That is an apt metaphor. There is a licensing market; some of our clients use it but it is not available to everyone and in fact, like Bel Air, most people cannot access

it. And that's why we're here. That's the point of this proceeding.

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Modern technology has enabled cornucopia of creativity. So many people can create now, individuals and businesses and a lot of that is going to be fair use, and 1201 is holding this back. And that's, I think, the point of this proceeding. And let's keep that 30,000-foot view because I want to ask, how much money have the studios lost due to the existing criticism and commentary-based DMCA exemptions? There is no evidence in the record of any tangible harm to them. In fact, the only articulable harm that they have -- the only harm they've articulated here is the threat of a marginal number of erstwhile fair uses that actually turn out not to be fair. And nothing Mr. Sheffner or Mr. Williams have said changes that or the facts on the ground. Non-disparaging clauses exist, sometimes the rights holder and even if I don't concede that none of our proposed uses would not run afoul of those clauses, but even if they did, they don't represent everyone and not all uses that people might want to license would meet the standards of those non-disparagement clauses.

Sometimes rights holders do say no and a great example of that is one of the members of the

- MPAA actually had to make fair use in the Steve Jobs

 film that was not in the record in 2015. It was not

 permitted to be in the record because the record had

 closed. So that's in the record now as Appendix S,

 as in Sierra, to our comment. So sometimes rights

 holders absolutely do say no.
- Sometimes they don't call back. I've

 observed this personally with a number of clients.

 The MPAA does not represent every rights holder. In

 fact, there's a huge orphan works problem which I

 know several of you have worked on and, of course,

 we have worked on that, as well. And finally, people

 can't afford licenses.

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So let's be clear here. The Dr. Seuss case notwithstanding, if a use is sufficiently transformative, you do not need to get a license. And we're not talking about or asking to reduce a legitimate market. We're -- I mean in the Campbell case, for example, there were negotiations about a license. Those negotiations broke down. The rap group used the material anyway and the Supreme Court said, yes, we are worried about derivative market, particularly replacing the primary market for the work. But the court did say yes, they negotiated about a license. The negotiations broke down and so now we're going to allow that to go forward. So

- 1 we're not --
- MS. SMITH: Right, so that can't be held
- 3 against you in the first factor, and then they
- 4 remanded it to consider whether there's an effect,
- and it turned out there wasn't, I guess, right?
- 6 MR. LERNER: Okay. I mean I think the
- 7 holding that's been cited repeatedly is that you
- 8 don't have a right to a derivative market for fair
- 9 use or for transformative uses, I think, is what it
- 10 said.
- 11 And finally, I just want to make one more
- point because I know we're very short on time. The
- recommended language by the MPAA, I took a look at
- that in response. I don't see that that changes
- anything. It looks like it's simply saying this is
- rewording if you were to simply renew the existing
- 17 statute.
- 18 MS. SMITH: I think they were trying to
- have a straight renewal in a simpler way, if I'm
- 20 paraphrasing what they were trying to achieve.
- 21 MR. LERNER: I actually think that the
- 22 existing language would be preferable to that.
- 23 That was -- I mean, again, I had not thought deeply
- about that before this, so forgive me for that but
- I think that the current language, if you're going
- to simply renew the exemption, then just renew the

- 1 exemption. MS. CHAUVET: Mr. Taylor? 2 MR. TAYLOR: Yes. That actually brings 3 me back to what I wanted to say. I'd be remiss if 4 5 I didn't point out in our endorsement of the Joint Creators language that our clients wanted to make 6 it clear that it should not include AACS 2.0. And I do want to raise the prospect of simplifying the 8 9 language to something we discussed during the study, 10 which would be to possibly give us, opponents and proponents, everybody an opportunity to review any 11 12 language before you actually published it. And I think that may help in the efforts to actually 13 resolve some confusion and simplify it. 14 15 And I'll just point out that the current 16 exemption has misidentified AACS as the Advanced 17 Access Control System, and it's actually --18 MS. CHAUVET: I'm sorry, which specific 19 existing exemption? 20 MR. TAYLOR: The current temporary 21
- exemptions misidentify it as the Advanced Access
 Control System as opposed to the Advanced Access
 Content System, and so if we had been given the
 opportunity to comment on that before, we could have
 corrected that. So just a point I --

Okay. We appreciate that

MS. SMITH:

- and regardless of anything else, we will probably correct that.
- 3 (Laughter.)

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- MS. SMITH: Anything else? Actually, I
 have one specific question about e-Books which may
 really be a question for Ms. Tandy. So I'm looking
 at one of you professors, Ms. Rosenblatt; do you know
 if you were to make a sort of bitter equivalent in
 the e-Books world, are you remixing the clip; is the
 clip itself being edited or having a different song,
 track, or sound on it, if that makes sense?
 - MS. ROSENBLATT: Sorry, can you clarify what you're asking? I'm not --

So she said that a remix MS. SMITH: artist may want to make e-Books and that's not permitted in the current exemption. And so the current remix video exemption is based on a lot of examples where the video clip itself is edited, either the image or the sound, and if this were to be in an e-Book, is the video itself still edited or is it, you know, unaltered clips with writing, and Ι quess that context would make it. non-infringing, would be the theory?

MS. TURK: I don't know enough about those kinds of -- about the e-Books under discussion to speak to that.

- 1 MS. SMITH: Professor Rosenblatt?
- MS. ROSENBLATT: So the answer is, yes,
- 3 sometimes those e-Books would need or want to alter
- 4 the images themselves or the sound. We've seen
- 5 examples; for example, I think some anonymous, but
- 6 they focus in on a particular subpart or split screen
- or things like that where they are, for lack of
- 8 another word, remixing the video as well as
- 9 juxtaposing it and reordering it.
- 10 MS. SMITH: Thank you. That was my
- 11 question. So I think this is -- if anyone else still
- wants to speak, we'll let you say your piece;
- otherwise, we will conclude. Mr. Neill?
- 14 MR. NEILL: Just something really quick
- since AACS 2.0 was brought up right at the end there.
- MS. SMITH: Yes.
- MR. NEILL: Just a quick point that --
- I just want to re-emphasize -- I know this is on the
- 19 record -- but the -- you know, the current video
- exemptions and the sort of subclasses that exist,
- 21 those are the only place, that we could find in the
- 22 record at least, that called to specific
- 23 technologies related to anti-circumvention. So
- when you compare the video exemption to other
- exemptions, they aren't sort of saying the specific
- types of technology, and so that's part of the reason

- 1 -- and part of the reason we had asked for similar access controls is that you -- we benefit from the 2 hindsight again of seeing the evolution from, you 3 know, VHS wasn't enough and so we allowed DVDs, and 4 5 then DVDs weren't enough so there was the allowance of Blu-Ray, and so in the record, there are some 6 comments about the fact that AACS 2.0 is somehow different than the other proceeding 8 9 controls. And while it is a different and higher level of video quality, I think that functionally, 10 it's quite similar to and we benefit from the 11 12 evolution that we saw in the past.
- MS. SMITH: So thank you. Mr. Taylor,
 we'll let you have the last word.

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- MR. TAYLOR: I guess I would just -- I would say first of all, historically, I mean the technology has been identified because the content industries have developed these technologies and that's how the 1201 proceeding grew out. Every -- the non-copyright industries, particularly where exemptions have been employed, who knows what technologies are at issue there. But we have been able to identify the technologies because of the historic nature of this proceeding.
- 25 And as far as AACS 2, it is completely 26 different. It serves a completely different

- 1 format. And as far as historically, this
- 2 proceeding has given new formats an opportunity to
- grow before an exemption is ever granted. And in
- 4 this case, they have made no case to warrant the
- 5 granting of an exemption for ultra-high-definition
- 6 Blu-Ray.
- 7 MS. SMITH: Mr. Lerner, did you want to
- speak about AACS 2 or I think we really do have to
- 9 wrap it up so.
- MR. LERNER: No. I just wanted to say
- we look forward to the opportunity to review the
- videos that were submitted and to respond to them.
- 13 Thank you.
- MS. SMITH: Mr. Neill, did you have
- anything on that?
- MR. NEILL: Yes. I just wanted to say
- that there are pieces on the record that speak to
- the evolution of AACS 2.0. I think there was a quick
- 19 discussion in 2015. It was more of a developing
- technology at that point, but I think there are
- 21 points made on the record that talk about the fact
- that, you know, by 2021, by the next time we're
- sitting here, you know, over 50 percent of the people
- are going to have 4k televisions and so there are
- points on the record about the demand for 4k.
- 26 There are certainly points from a film

- 1 maker who is named, Rick Bowman, in our filing
- 2 talking about the fact that at the big Los Angeles
- film market, that, you know, the only acceptable
- 4 films from many distributors were only willing to
- 5 accept a certain level of quality, the 4k quality.
- 6 So I think we're at a -- also at a different point
- 7 regarding AACS 2.0 than maybe we were three years
- 8 ago.
- 9 MS. SMITH: Okay. Thanks, everyone,
- 10 very much. I think that's the end of this hearing
- but we'll be back at 1:00 p.m. for Class 4.
- 12 (Whereupon, the above-entitled matter
- went off the record at 12:14 p.m. and resumed at 1:00
- 14 p.m.)
- MS. SMITH: Welcome, everybody, I think
- we're going to get started to continue with the
- section 1201 rulemakings. And before we get to this
- panel, which is Class 4, we have two housekeeping
- 19 matters to note. The first is, again, a reminder
- 20 if anyone wants to sign up for the audience
- 21 participation, it is up front.
- We're going to start that at 1:30
- tomorrow, if anyone wishes to speak briefly on any
- of the classes that we're considering and did not
- 25 participate in the hearing.
- 26 And the second issue is for Class 1 there

1	are two documents, which all the panelists were
2	provided in advance right before the hearing, as
3	well as the Office and NTIA. We're just going to
4	label them on the record as a way to make clear what
5	they were, and they will also be on our website. So
6	they are Exhibits 1-I and 1-J, and we just wanted
7	to note that for our court reporter.

8 (Whereupon, the
9 above-referred to documents
10 were marked for
11 identification as Exhibits
12 1-I and 1-J.)

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MS. SMITH: And I will also say, as we start this hearing, we have been doing a pretty poor job of announcing who's speaking, so if you can remember to either say your name or be called upon before responding, that would, I think, help out the transcription that we're doing.

So we are here to now discuss Class 4, which is a petition for an exemption for audiovisual works that are protected by high-bandwidth digital content protection, HDCP. It would cover a variety of audiovisual works stored on a media that passes over HDMI connections, and this is a request for a new exemption that does not -- has not previously been considered by the Copyright Office.

- So my name's Regan Smith, I'm the Deputy
- 2 General Counsel, and I think first we'll announce
- 3 ourselves on this side. And if the panelists
- introduce themselves, and then we'll get started.
- 5 MR. CHENEY: Stacy Cheney, Senior
- 6 Attorney-Advisor at NTIA, National
- 7 Telecommunications and Information
- 8 Administration, good afternoon.
- 9 MR. RILEY: John Riley,
- 10 Attorney-Advisor, Copyright Office.
- 11 MS. CHAUVET: Anna Chauvet, Assistant
- 12 General Counsel of the Copyright Office.
- MS. SALTMAN: Julie Saltman, Assistant
- General Counsel at the Copyright Office.
- MS. SMITH: Ms. Walsh.
- MS. WALSH: I'm Kit Walsh, I'm a Senior
- 17 Staff Attorney at the Electronic Frontier
- 18 Foundation. I'm here representing Dr. Bunnie
- 19 Huang, a petitioner seeking the exemption.
- MS. SMITH: Thank you.
- 21 MR. WILLIAMS: Matt Williams from MSK,
- representing AAP, ESA, RIAA, and MPAA.
- MR. BURGER: Jim Burger from Thompson
- 24 Coburn, representing Digital Content Protection.
- 25 And if I could have two seconds after to clarify
- 26 something you just said.

- 1 MS. SMITH: Do you want to go ahead now?
- MR. BURGER: Yeah, HDCP is not a storage
- 3 protection technology, it's a transmission
- 4 protection technology.
- 5 MS. SMITH: All right. Mr. Taylor, you
- 6 want to introduce yourself?
- 7 MR. TAYLOR: Yes, David Taylor, Counsel
- 8 to DVD CCA and AACS LA.
- 9 MS. SMITH: All right, so Mr. Burger,
- can you talk about, I guess I got it wrong, or perhaps
- 11 Petitioner got it wrong.
- MR. BURGER: It's just a short distance
- transmission protection. In other words, if a TPM,
- for example, on AACS on a Blu-Ray triggers HDCP, it
- is deep compressed to a very large file, and little
- packets are sent over and encrypted by HDCP that
- 17 checks that there's an HDCP device, license device
- 18 at the other end.
- 19 And it decrypts and goes to the display.
- It's not a storage, you can store on HDCP, it's only
- a transmission protection technology.
- 22 MS. SMITH: Got it. I think either what
- I said or what I meant to say is that the audiovisual
- 24 works themselves may be stored on a variety of media
- at the end and be transmitted.
- MR. BURGER: May be stored also.

- 1 MS. SMITH: That sounds correct to you?
- MR. BURGER: Yeah. That didn't, it
- 3 didn't come across to me, though.
- 4 MS. SMITH: All right, my apologies.
- 5 And Ms. Walsh, is this your understanding too of what
- 6 we're --
- 7 MR. BURGER: It's just important to the
- 8 case to understand what HDCP does and doesn't do.
- 9 MS. SMITH: Sure.
- 10 MR. BURGER: Thank you.
- MS. WALSH: Or HDCP is the encryption
- technology that's used in over the HDMI audiovisual
- connection. So it does relate to that, as opposed
- 14 to works that are at rest. The works that are at
- rest may be subject to any number of other
- technological protection measures. HDCP is a sort
- of common point through which a lot of different
- 18 types of audiovisual works flow.
- 19 It's a natural point to do
- transformative things with that video because it's
- single technology, as opposed to dozens of other
- 22 TPMs that you might have to engage with if you wanted
- to approach the processing of that technology at a
- 24 different point.
- MS. SMITH: So I just have a question
- about how you said that. You said it's a natural

point to do transformative things. I think maybe

what you might mean, and tell me if I get this wrong,

is it's a natural point because it protects a variety

of media and a variety of TPMs to engage in

circumvention, to then get media, which perhaps you

6 store in whatever way in which you store it.

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- And then you do the transformative things, is that right?
 - MS. WALSH: So, in part. The reason I say in part is because only some of the uses that we've talked about involve that storage step with respect to the entire work. For many of the uses, there's a buffer. So you have these packets coming along, HDMI, you would need to decrypt them, create a buffer, then do your analysis on it.
 - So if you wanted to translate Mandarin characters into English, if you wanted to identify your favorite baseball player and have an image track them, you collect enough of the work on an intermediate machine to do that, and then once you've done the processing, you package it back up and send it along to the display device.
 - MS. SMITH: Okay, so it's your understanding that some of the uses that Dr. Huang would seek to engage in might require copying the whole work and some might not, because you would just

- need to move it on the buffer in passing it along
- and going to the next piece, correct? Is that more
- 3 or less what you're saying?
- 4 MS. WALSH: Yes, some of them would
- 5 involve the entire work and some would not.
- 6 MS. SMITH: Thank you. Mr. Burger.
- 7 MR. BURGER: I would disagree in the
- 8 sense that if this were the case, most of the, in
- 9 fact, all of the examples that are given are today
- 10 possible and in the clear content, which is most
- 11 content. And people don't do it in the HDMI world,
- they don't use that as a common point.
- 13 Baseball is mostly all free to air, which
- 14 you could do all these. In fact, TV broadcasters
- have done it, it's just not popular in the market
- 16 -- nobody's demanding it. It could be done in HDMI
- but they don't, because it's not the place to do it.
- 18 It is in the set-top box where it comes in, or at
- 19 the smart TV at the other end.
- 20 We're again talking about exemptions
- that are possible or not possible for other TPMs.
- 22 It doesn't make sense to do this at HDMI because it's
- not the natural point to do it, because it would be
- done in all these other examples. But it's not, it's
- done in the devices that are either receiving it and
- 26 processing it, or the smart TV that is receiving it

- and processing and doing.
- But people don't do HDMI storage. They
- don't do that as a storage mechanism, but more a
- 4 manipulation mechanism.
- 5 MS. SMITH: Ms. Walsh, did you want to
- 6 --
- 7 MS. WALSH: I don't know that that's the
- 8 question, though, here, right? HDMI is just the
- 9 transfer mechanism.
- MR. BURGER: Right.
- MS. WALSH: You're not doing anything in
- there, rather than it's transporting over, and it
- doesn't complete the transfer until that, the
- 14 circumvention or the TPM unlocks it to allow it to
- complete the transaction, right?
- MR. BURGER: That's if it's a TPM. The
- majority of the examples that are given in Dr.
- 18 Huang's petition and in the reply are free to air
- 19 examples.
- MS. WALSH: And they don't have a TPM.
- 21 MR. BURGER: They don't have TPM, it's
- 22 not triggered. It's only when you play a Blu-ray,
- a high-definition Blu-Ray, in the process of handing
- it over to the output, the HDMI output, it requires
- 25 HDCP to be triggered. But if you're just watching
- any of your over-the-air channels, for example, any

- of those channels, it's never triggered. It's not
- 2 protected.
- 3 It's only in high-value content that has
- 4 business models around the high value that I'm sure
- 5 you've heard in all the other audiovisual exemption
- 6 processes. That's where it gets triggered. But
- for most of the content that flows over HDMI, it's
- 8 unencrypted.
- 9 MR. CHENEY: Would that include things
- 10 like Netflix?
- MR. BURGER: No, Netflix, which is a
- subscription service -- you're not buying the movie,
- you are effectively renting it. And so that would
- 14 probably -- I don't know for a fact for Netflix
- whether they require in their licenses, and Matt may
- know the answer to this, whether they require HDCP
- to be triggered.
- MS. SMITH: Ms. Walsh.
- MS. WALSH: Several points. One, many
- of the examples involve the kind of entertainment
- 21 works like movies, etc., that by admission are
- typically encumbered by HDCP. Two, many playback
- devices default to, or in fact it's not just a
- default, it cannot be disabled. The output is HDCP
- encrypted. So for example, the Play Station 3
- device.

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                   MS. SMITH:
                              Do you know -- about the
       baseball example Mr. Burger said -- he said it would
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       come unencrypted -- whether an exemption would be
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       necessary?
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                   MS. WALSH: I think that there are paid
       sporting events for which HDCP would be applied.
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                   MS. SMITH: Over-the-air broadcast.
 7
                               But as for over-the-air
                   MS. WALSH:
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 9
       baseball, then it would be applied if your device
       is one of those that always applies HDCP.
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                   MS. SMITH: Mr. Burger.
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                   MR. BURGER: But the PlayStation 3 is
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       obsolete, it is now PlayStation 4. And all of the
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       game software, all of the game play can be streamed
       in the clear. Yes, for high value --
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                   MS. SMITH: PS3?
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                   MR. BURGER: I'm sorry?
                   MS. SMITH: PS3 game play?
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                   MR. BURGER: No, PS3 is obsolete.
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       mean, it proves the point that we're making. The
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       market, and where there is a demand and there is in
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       the clear, and again, putting aside the DVDs and pay
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in the exemption requests for those TPM.

per view, which is protected because that's the

business model, and you deal with that in those TPM,

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- 1 But again, the bulk of the data over, including PlayStation 4, the bulk of the data is 2 unencrypted. And if a manufacturer turns something 3 I'm not aware of that. That's certainly 4 5 possible that they could do it improperly, but most of the examples I know, they don't turn it on for 6 over the air, they don't turn it on for the game machines. 8
- None of the game machines turn it on now for play except the old PS3, which people don't buy anymore.
- MS. WALSH: So I had a third point.
- MS. SMITH: Yes, Ms. Walsh.

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- MS. WALSH: So with regard to the license uses, these are I think what Mr. Cheney was getting at, these are things that happen on a license device as a result of decrypting HDCP. So if you don't have a license or if you don't purchase that device, then it's among the uses that require circumvention.
 - Now, DCP Association is saying these functions exist. They're available in the marketplace. For instance, the new video game consoles have the ability to turn off HDCP, which if that's the way that devices worked by default, then we probably wouldn't be here. So it's not

- 1 harmful --
- MS. SMITH: So do you agree, for new
- video games, you don't need this exemption?
- 4 MS. WALSH: For devices where the user
- is in control and can turn off HDCP in order to make
- 6 those non-infringing uses, which includes the
- 7 PlayStation 4, yes.
- 8 MS. SMITH: I mean, they had submitted
- 9 a variety of video games and said PlayStation 3, I
- 10 guess, is the only one that does. And I know, I mean,
- at least you go to Twitch and see PlayStation 3. I'm
- not sure how that happens, and I don't know if you
- 13 know how that happens.
- Mr. Williams is raising his hand, he
- 15 knows how that happens. But I'm trying to --
- narrowing down on the video games specifically, why
- is there a need for this exemption first, and then
- get into some of these broader issues that he touched
- 19 upon.
- 20 MS. WALSH: Sure, so I don't think that
- the PlayStation 3 is the only legacy console for
- 22 which this is true.
- MS. SMITH: Can you point to another
- 24 one?
- 25 MS. WALSH: I'd have to get back to you.
- 26 MR. BURGER: We give the examples.

- 1 Sorry, go ahead, Matt.
- MR. WILLIAMS: Sure, thanks. So we've
- 3 already touched on ten or twelve different types of
- 4 uses, and that's, in the first instance, why I think
- 5 this is an improper class. It's just pretty much
- all motion pictures for all non-infringing uses.
- 7 So that, by itself is --
- 8 MS. SMITH: I think it's all audiovisual
- 9 works. So it's a little broader than that.
- 10 MR. WILLIAMS: Excuse -- all audio?
- Good point, yes, because it includes video games.
- 12 Very good point.
- So that's one reason to deny the class
- 14 in itself. I think even the specific
- non-exhaustive list, there's no real meat on the
- bones for most of these uses to enable you to analyze
- whether they're fair or not in all instances.
- 18 The other primary problem is there are
- 19 alternatives. You've put your hand on it with the
- 20 new gaming consoles. But even if you're talking
- about the PS3, there are multiple avenues, as I
- 22 understand it, to engage in these same uses.
- 23 So number one is you can get a lot of PS3
- 24 games through a service called PlayStation Now,
- 25 which is available on the PS4. And that's a
- subscription service, but as I understand it, a lot

- of the legacy games from PS3 are on PS4 through that service.
- There's not backward compatibility, as

 I understand it, in the sense that you could use a

 disk from the PS3 world and move it into the PS4

 world. But you can still get a lot of those games

 through that service on the new console.

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- Another thing is that even before the PS4, I think a lot of people were using component cables to extract game clips. And I mean, you know, it's important to note -- know that the PS4 has been around since before the last rulemaking cycle. So this has been going on a long time.
 - But if you go, for example, onto Twitch, and you look at how to broadcast console games, there's an explanation of how to use the component cable. I don't know if you're all familiar with -
 MS. SMITH: This is a different output than the --
 - MR. WILLIAMS: Yeah, right, the old ones that you would use before, you just had one HDMI cable that has the multiple colors. And as I understand it and as described on Twitch at least, you can still use those cables to export game content from a PS3.

- So I don't know that every device on the market that enables that type of conduct, I hadn't analyzed them all so I can't say they're all not
- 4 circumvention devices, but my understanding is that
- 5 there are avenues for that.

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- I think, you know, some of this is about

 -- it's not about just enabling the circumvention

 of HDCP. It's really about enabling Mr. Huang to

 sell this device that he wants to sell to enable

 everyone to make complete copies of in-the-clear

 content.
 - And so when you put it up against the potential harm of people, for example, buying temporary access to a work like a movie and being able to fully copy it and get full value purchase price for permanent access, and you put that up against the fact that there are all these alternatives in the marketplace to do everything at issue, I think it's just not a proper class for consideration.
- MS. SMITH: Ms. Walsh.
- 22 MS. WALSH: So Dr. Huang has always been 23 extraordinarily conscientious about adhering to the 24 law. And it's not proper, in my opinion, to 25 speculate that he would do something that he didn't 26 have the legal right to do.

1	MS. SMITH: I don't think Mr. Williams
2	was necessarily suggesting that, but we wouldn't be
3	entertaining an exemption just for Dr. Huang. So

4 I think you have to factor that into your answer too.

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MS. WALSH: Sure. So in regard to the suggestion that you don't need to be able to circumvent the signal coming out of your PlayStation 3 because you could just spend a couple hundred dollars on a new device, you just buy the same game that you paid for again, or you could have a lower quality component video -- none of those are substitutions. You can't require someone to pay a fee in order to do something that they have a legal right to do. That's an adverse impact on a non-infringing use. And the question in this rulemaking is are there adverse effects on users' ability to make non-infringing uses.

And we've gone through a very long list of examples of non-infringing uses that are adversely affected by the ban on circumventing HDCP, including some very personal ones.

And Dr. Huang shouldn't necessarily have to disclose that he's at elevated risk for early onset Alzheimer's in order to explain why it's so important that he be able to engage in time-shifting, space-shifting of the works that

- 1 he's going to continue to enjoy.
- MS. SMITH: What do you say to the
- 3 opposition briefs where they say there's literally
- 4 dozens of alternatives and different ways Dr. Huang
- 5 can make all of these uses that he seeks to do?
- 6 MS. WALSH: So the alternatives are you
- 7 buy a closet full of televisions that have the
- 8 capability --
- 9 MS. SMITH: I don't think, they have
- dozens of examples, and I don't see in your written
- 11 comments that you've engaged with them at all. So
- 12 I think they have more specifics than that statement
- would suggest.
- 14 Can you engage more specifically with
- some of the appendices of different services or ways
- you might be able to enable a smart television to
- make some of these uses he seeks to engage in?
- MS. WALSH: So I think that is the
- 19 response to the idea that there are, you know, a
- 20 dozen different smart TVs that have different
- 21 subsets of functionality. Many of the examples
- don't have --
- MS. CHAUVET: Just in fairness, I don't,
- I mean, not all of them are limited to just getting
- another smart TV. When we're talking about typical
- 26 like VCR or equivalent functionality, they're

- talking about there're numerous digital video recording devices, which aren't necessarily just this buying a smart TV. You could be ordering from Comcast, or whoever, your provider could provide something.
- So I think to be more specific, but also
 not just saying it's buying another smart TV -- I
 think just, I think we're asking the same question,
 it's just really responding to the dozens of
 alternatives which seem to be present in the
 marketplace that are not just buying another
 television set.

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- MS. WALSH: Yeah, well, you could buy another service or another device. But that's an alternative to a world where someone has the freedom to use their device that they like to program their computer. So they don't need to clutter their house with a whole bunch of devices, they don't need to spend money that people don't have the right to extract from them.
- But they're able to take the Blu-Ray that they purchased and the TV that they own and make non-infringing uses without being required to pay some additional tax or fee to a company that's getting a license to HDCP.

MS. CHAUVET: Well, I quess my question,

relatedly, is -- because you keep talking about non-infringing uses. For example, space-shifting, time-shifting, courts have found that that is not, or I should say space-shifting specifically has been found not to constitute fair use. So what is the basis then for saying that that's a non-infringing

use in this context?

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- MS. WALSH: So when it's personal and noncommercial space-shifting, like the uses contemplated by Dr. Huang, have not been subject to a decision that they're infringing, and --
 - MS. CHAUVET: So how are the facts here distinguishable then from the facts in like VidAngel, or different things, where -- are you just saying it's purely because it's noncommercial, that's why?

MS. WALSH: I mean, VidAngel was an extensive commercial service, and only the law in the Ninth Circuit. And several of the uses that we've talked about were explicitly -- are similar to uses that were approved in the Betamax decision. So for instance, the idea that you would time- and space-shift an entertainment work to show to a medical patient for therapeutic reasons is one of the examples. So --

MS. SMITH: Sorry, go on.

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MS. SMITH: Apologies. What, in your view, would distinguish this proposal from prior proposals that the Office has rejected as being too overbroad? Or do you see it just -- it's rather a request for the Office to sort of change its view of its regulatory authority, I guess?

MS. WALSH: Yeah, so I think the statute represents a method of regulation that is to impose a really broad restriction, one that encompasses a lot of protected speech, and then this rulemaking is a mechanism to vindicate some portion of the speech that is impeded. So the non-infringing uses of these works are all First Amendment protected activities that Dr. Huang would like to engage in.

This rulemaking is the process whereby he can vindicate a set of those activities. And that set, he put a bunch of sort of dots on the record, and all those dots add up to a line, which is the spectrum of non-infringing uses.

So given that it's been demonstrated that the ban on circumvention of HDCP on audiovisual works has an adverse impact on the ability to make non-infringing uses, it's now mandatory for the Librarian to publish the class -- the language of 1201(a)(d), 1201(a)(1)(d) is mandatory -- shall

- 1 publish a class for that set.
- 2 MR. CHENEY: So a question to follow up,
- and just a little bit to probe, and if you could walk
- 4 us through how this would work. So one of your
- 5 examples that you used here is political expression,
- 6 you talk about First Amendment protection
- 7 potentially, displaying a live political debate
- 8 rescaled so the text of a commentator's live blog
- 9 is presented alongside it without obscuring the
- image.
- 11 Can you describe the process that you
- would have to go through to make this work, including
- where the circumvention would happen of this
- particular HDCP technology, so that this, you could
- then do this thing that you're talking about?
- 16 MS. WALSH: Yes, so you have the signal
- 17 coming across HDCP, you --
- 18 MR. CHENEY: Let me stop you there,
- because you lost me already. Coming across? So the
- signal is coming into which device?
- MS. WALSH: Oh, okay.
- MR. CHENEY: So you're going to have to
- 23 make it pretty basic for me here so that I understand
- 24 how this is working through.
- MS. WALSH: Right, so you have your
- 26 entertainment device, let's say it's a multimedia

- 1 playback device. It is encrypting content that
- leaves it over the HDMI cable using HDCP. You need
- 3 to read that signal before it reaches your display
- 4 device, your TV.
- 5 So you have a device in between that's
- 6 reading in the HDCP-encumbered signal where this
- 7 debate is being conveyed. So you decrypt the frames
- 8 of that image so that you can rescale it. Because
- 9 without knowing what the image is, you can't output
- 10 a smaller version of it.
- 11 You need to be able to read that data in
- order to do that scaling, to make it smaller so that
- the whole thing is still visible when you add
- 14 commentary to the sides.
- So the commentary is coming from a second
- source. So your device here, that's the first sort
- of stop on the road for the HDCP-encumbered HDMI
- 18 signal, has intelligence in it, in the sense that
- it's a general purpose computer.
- 20 MR. CHENEY: That's where the
- 21 circumvention is occurring.
- MS. WALSH: Right.
- MR. CHENEY: Is that -- you've plugged
- your HDMI cord into this device.
- MS. WALSH: Mm hmm.
- 26 MR. CHENEY: That then is where the

1	circumvention is happening, so that you can then
2	play with the frames, so that you can then attach
3	your second device or another device here, so that
4	you can then put the two things together, the blog
5	or the commentary that's going to go beside them on
6	the screen when you're done. Is that
7	MS. WALSH: Right, or a
8	picture-in-picture signal coming from another HDMI
9	signal. Anything that requires you to be able to
10	access the work to rescale it, to overlay it, to do
11	processing on it. That's where that happens.
12	And it could be a third device, or it
13	could be a part of a display device. You know, if
14	you have a smart TV that has a computer in it, then
15	it could be the device where this happens.
16	But in any event, it's at some point
17	before the sort of dumb display that's just the sort
18	of the pixels where you're going to be perceiving.
19	MR. CHENEY: And do you need then to
20	connect that HDMI cord again to the smart device for
21	that transfer, that second transfer, to happen?
22	Right, so that it then is expecting so you've
23	re-encrypted it at that point so that it goes back
24	to the second device, so that then it's displayed

MS. WALSH: That's right.

with your additional content. Is that right?

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- MS. CHAUVET: Just a quick follow up,

 because in your opening to me, you were talking about

 how there could be additional TPMs at the source,

 like if we're talking about a DVD or a Blu-Ray. So

 two questions. Why wouldn't it be more appropriate

 to ask for an exemption to circumvent the source of

 it, so like the DVD or the Blu-Ray?
- And then secondly, if you kind of have

 a second TPM, if you were to have an exemption for

 HDCP, is it -- would that get past the second TPM

 on the other end? Would it enable you to do what

 you want to do?

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- MS. WALSH: So at the point that it's traveling over HDMI, HDCP is the only TPM that is preventing you from accessing that signal. And the reason why it's more appropriate to seek an exemption there, as opposed to exemptions for a laundry list of any other possible TPM that can be applied to an audiovisual work, is because that's the logical point to do it at, because it's relatively standard.
- It's proprietary, but it's standardized. So it's possible, rather than addressing 30 different TPMs, to bypass HDCP and performall of these transformative uses on whatever upstream content has wound up passing through the

- 1 HDMI cable.
- MS. CHAUVET: Mr. Williams and Mr.
- 3 Burger have had your placards up for a while. So,
- 4 Mr. Williams or Mr. Burger.
- 5 MR. WILLIAMS: Yeah, I'll let Jim speak
- 6 to most of the technical questions. The political
- 7 debate question with the live-streaming content
- beside it, I mean, we do have lots of examples of
- 9 TVs in the record that enable that. But even if you
- want to say, well, someone shouldn't have to buy a
- new TV to enable it, I think there's a couple of
- 12 problems with that theory.
- One is Mr. Huang's already put a device
- 14 into the marketplace that he says is not a
- 15 circumvention device, at least based on the
- 16 marketing materials makes it sound like a lot of that
- is already enabled. And so if you can do it without
- 18 circumvention, I'm not sure why he would get an
- 19 exception to do it here.
- The other thing is, is as you heard the
- description of that process, it's quite technically
- 22 complicated and difficult. So the only way to
- satisfy a market for that exemption is to allow for
- 24 distribution of tools. And although I'm not
- questioning Mr. Huang's personal motivations or
- 26 integrity, I think he has publicly stated that

- 1 that's the market he wants to fill.
- 2 He wants to sell a device that is an
- 3 altered version of the existing device that would
- 4 be a circumvention device. And so I would be very
- 5 cautious to grant an exemption when there are so many
- 6 alternatives and other ways of doing these things.
- 7 MR. CHENEY: Mr. Williams, if you could,
- if you could sort of walk us through how one of those
- 9 smart TVs would do what was being talked about there.
- 10 Again, a little more in the technical sense, and
- 11 maybe Mr. Burger can help us with that as well.
- MR. WILLIAMS: Sure.
- MR. CHENEY: It sounds like that part of
- what's going on here is a bit of a remix, right? So
- you're taking a section of a live video or live video
- while it's going on, and you're adding some of your
- own commentary, and perhaps that's being streamed
- 18 elsewhere to your audience or whatever you might be
- 19 doing, right, so.
- 20 MR. BURGER: First of all, let's take
- 21 the example that Mr. Huang gives in his petition,
- 22 that there's a political speech and somebody's
- 23 blogging commentary. First of all, almost every
- instance I'm aware of, political speech comes over
- 25 the air, it comes unencrypted, so it wouldn't have
- 26 HDCP.

1	But even if it did, Vizio has it's
2	called picture outside of picture. It's a function
3	on many smart TVs where basically it divides the TV
4	into two pieces. One piece it would be getting,
5	assuming, if it's within the TV itself, this is where
6	I'm confused about Mr. Huang's example, but if it's
7	in the TV itself, it's not encrypted with HDCP.

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The TV just receives it. Even if it's protected for some reason, and I don't know what political speech would be protected, but assuming it was protected, the TV doesn't even deal with HDCP. It just puts up the screen, it decrypts from the HDCPS, let's say one of the over-the-internet encryption systems, decrypts it, displays it in half the screen.

And then it would take the -internet input off of the ethernet cable and put that in the other half. And they'd be there. It's not preventing speech in any way, and I'm having a difficult time with that.

Also this idea that, oh, you're going to have to buy another TV. I think you've answered that to some degree. But I don't believe Mr. Huang is an irrational manufacturer of devices. He's going to charge you for that box, so you're going to have to buy something else anyway. And the long list of

- 1 examples just again, most of them are free to air.
- 2 With respect to dementia and
- 3 Alzheimer's, I can refer Dr. Huang to several sites
- 4 which recommend do not let dementia or Alzheimer's
- 5 patients watch live video or even prerecorded,
- 6 unless it's prerecorded for them, and there's a
- 7 whole website of DVDs that you could buy for people
- 8 with Alzheimer's and dementia to not disturb them.
- 9 So I'm really confused by the speech is
- impeded, because no speaker is impeded here. No
- speaker is kept off of the television set by HDCP
- that I'm aware of. So I just have problems with that
- because it is being done, the functionality is there
- 14 today.
- Whether users want it, most users are
- two-screen people. Most users will have their, and
- I know my kids are like that and I am sometimes too,
- will have their smartphone or their tablet in front
- of them while they're watching TV and will be
- 20 checking references and checking blogs. But it is
- doable today, and there's nothing -- HDCP does not
- 22 stand in the way of that.
- MS. SMITH: Ms. Walsh, did you want to
- 24 respond?
- 25 MS. WALSH: Sure. So two points.
- 26 First, it's not at all difficult to circumvent HDCP.

- I've sort of described, you know, every step of how
 the signal moves, but HDCP, the master keys are out
- 3 there, the academic literature on how you derive the
- 4 master key if you don't have it is out there. And
- 5 it's not a technically difficult thing to do.
- 6 So HDCP is not operating to prevent
- 7 people from accessing unencrypted content if they
- 8 don't care about adhering to the law. Let me say
- 9 that another way. If your intent is to break the
- law, for example, you want to infringe, you want to
- distribute an entirety of a copyrighted work in an
- infringing way, you can do that. HDCP isn't
- 13 difficult to circumvent.
- But as is usually the case, the fact that
- there's this legal barrier means that people who
- want to stay within the contours of the law are the
- ones bearing the brunt of the prohibition. That's
- 18 my first point.
- MS. SMITH: I guess Mr. Burger's filing
- suggested it's a more inefficient way to engage in
- 21 these, the uses that Dr. Huang wishes to engage in.
- Do you want to speak to that?
- 23 MS. WALSH: Sure. So there are two
- categories of uses for which the answer to that,
- 25 there are different answers to that. So the first
- is all of these uses where we're talking about doing

- image processing, this is the place where you do it.
- 2 You're not going to wait for it to be at rest, you're
- 3 not going to grab your DVD.

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- You want to be able to do your image

 processing on the stream as it's coming along in

 order to, you know, to rescale it, to highlight, you

 know, the feature that's of interest, to do

 real-time translation from one language to another

 and have it displayed on the screen. That's the

 point where you want access to the uncompressed

 signal in real time as it's passing along.
 - In regard to the other category of uses, which are uses where you wind up storing something at rest afterwards, you're going to have to recompress it in any event anyway. And that's likely the way that the licensed devices operate, is they take the HDCP signal and they recompress it, and then it's stored at rest.
 - So there's no illogic in doing it at that step. And for both technical reasons and because of the problem that I talked about earlier with the multiplication of other possible TPMs, this is the point where it makes practical and technological sense to do it.
- My second point is that many of these features don't exist. So the idea that you can

connect your home assistant to your television and have a blended overlay of information from your home assistant and whatever you're trying to watch, that

doesn't exist in the market.

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- And the app ecosystem on smart TVs is lagging way behind phones, in large part because it's a closed ecosystem. There's one, you know, standard for HDMI signals, and it's proprietary.
 - And you don't have the way you can point your phone at Chinese characters and have it display an English translation or opinion, you know, another version of what you're looking at thanks to processing that image, you know, even if that's a copyrighted work. That's something that doesn't exist for televisions in the absence of circumvention.
 - MS. SMITH: Do you think translation across the board is a non-infringing use?
 - MS. WALSH: Typically, the kinds of translations that we're talking about, where you are an individual and you want to circumvent HDCP in order to do translation, those are non-infringing uses.
- MS. CHAUVET: And how is that not a derivative work?
- 26 MS. WALSH: It's at least a fair use.

- 1 Look, you're not selling copies of your
- 2 translations. You are using it, in many cases, for
- 3 your own educational and personal reasons.
- 4 MR. CHENEY: If I could add also, how is
- 5 that -- can you not do that now with the smart TV
- 6 exemption that already exists? In other words, if
- you wanted to do a translation of a work, doesn't
- 8 that, isn't there some allowability in the current
- 9 smart TV exemption for that kind of use?
- MS. WALSH: I'd like to hear from the
- folks who might bring a lawsuit in that case if they
- think that that's covered.
- MS. SMITH: Mr. Williams.
- MR. WILLIAMS: I haven't seen that
- question posed, so I'm responding on the fly. But
- 16 I think that what that exemption applies to is
- 17 rendering a smart TV interoperable with some other
- application that's been developed. And so I guess
- 19 I would have to understand better exactly the
- 20 process by which this would be achieved.
- 21 I'm not sure that there's some piece of
- 22 software that the proponent here is trying to run
- on a smart TV. I think the objective is to use a
- device to hack the encryption within the cable that
- 25 connects the smart TV to another device.
- 26 MR. CHENEY: I quess my question is is

1	that say someone developed an app that was third
2	market, it wasn't part of the current app market for
3	the smart TV and then made that available. And
4	somebody then went through the process of decrypting
5	their smart TV and allowed that app to be functional
6	to do this language translation or one of these other
7	functions.

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Is that -- would that not be covered under that current exemption?

MR. WILLIAMS: I think the answer's no if I understand the hypothetical. Because the smart TV exemption is about circumventing a specific access control on the firmware to install an interoperable application. Whereas this would involve another level of circumvention beyond that.

But if they don't hack the HDCP and they can theoretically come up with an app that runs on the TV that can do real-time translation, and if that's determined to be a non-infringing use, which I have some thoughts about, then arguably it would fit.

We do have cases cited, I don't recall if it's this class of works. I know we do in some of the other classes of works. The case law on unauthorized translations is very clear that that requires licensing. Whether it requires licensing

- for one individual person to do it in private in
- their home, I don't think is a set of facts that's
- 3 ever been presented.
- 4 But there is clear case law that says
- 5 unauthorized translations that are distributed are
- 6 not lawful uses.
- 7 MS. SMITH: Mr. Taylor.
- 8 MR. TAYLOR: Yeah. David Taylor. What
- 9 I get here is that it's the, basically it's the
- 10 easiest point for them to attack all TPMs. And that
- if they can't have this exemption, then they have
- to go and talk to every TPM provider out there. And
- that just simply, every exemption that we've created
- that the Office has carefully weighed and every
- limitation would be undone with this one, single
- 16 exemption.
- So I just don't see how it is an
- appropriate class. But more importantly, I don't
- 19 think HDCP 2.2 has been hacked. So, and even if it
- 20 were hacked, I mean, CSS was hacked a long time ago.
- It still doesn't take away that the law protects it
- 22 as a matter.
- 23 And I would also say that I'm a lawyer,
- I have some technological capabilities maybe. But
- I could not hack the following instructions that
- 26 I've seen out there without it being severely

1	amplified	or i	facil	itated	d k	y so	ome	thi	rd-party
2	software,	would	I be	able	to	like	do :	it a:	s easily

And it just, it goes back to the point that the only person who wants to do this is somebody who's engaged or likely to be engaging in putting into the marketplace a circumvention device.

MS. SMITH: Mr. Burger.

as you suggested.

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9 MR. BURGER: There's a whole bunch of 10 points. I just want to second what Mr. Taylor said. 11 HDCP 2.X, which we're now up to 2.2, has not been 12 hacked, so far as we know. That's an old hack of 13 HDCP 1.0.

And there's a lot of, even with HDCP protected content, the HDCP license allows an intermediary device or a television to image process the HDCP protected, as long it's done within a protected environment.

But also, you talk about all these features and apps we're talking about, put aside the protected world. Most video, I'm surprised how many people still watch over-the-air video, either through their cable system or over the air, is unprotected. We don't see all these features, with translation or whatever.

They're not available today, where they

- could be used for the majority of the content that's
- there. This is a market question, it's not a --
- MS. SMITH: We've got a weird feedback,
- and in DC moving our phones away helped. And these
- 5 are different microphones, so I don't know if
- 6 that'll help, but --
- 7 MR. WILLIAMS: It may be set to --
- 8 MS. SMITH: In the event it has gone
- 9 away.
- 10 MR. WILLIAMS: It may be set too
- sensitive. I'll step back, hopefully you can still
- 12 hear me.
- MS. SMITH: All right.
- MR. WILLIAMS: The point being is this
- is a market issue, and almost every consumer
- 16 electronics company in the world has an HDCP
- license. And if they thought there was a market for
- a particular feature, why aren't they doing it for
- over-the-air television, which is a majority of
- 20 political speech, sports?
- Yes, there are some protected sports
- 22 programming that you pay for that you wouldn't have
- otherwise, unless you paid for. There's a whole
- bunch of material that "could benefit," and I'd put
- 25 that in quotes, from all these apps, but nobody's
- doing them because there isn't a market.

1	Where there is a market, for example,
2	Sony with PlayStation 3 realized they were falling
3	behind Xbox and other game consoles who permitted
4	unencrypted output of play, they said, "We're going
5	to go with the market." The problem with this is
6	it's a manufacturer who doesn't want to take a
7	license

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The idea that users, as Mr. Taylor said,
I spent ten years at Apple. I couldn't possibly
follow the instructions even to circumvent HDCP 1.0,
let alone 2.0. How am I going to, as a user, do all
of these functionalities when the companies who have
the interest, the economic interest, in doing it
have decided at this point in time it's not worth
it?

Translating audio, I assume he's talking about translating audio, but even video is a computer-intensive process. If you've ever noticed close captioning, how it never keeps up and does inaccurate translations, that's the same thing with, you talk to Siri, which has got a massive computer down in North Carolina doing the voice recognition and translating it, you notice how it gets things screwed up and sometimes takes time.

So these are things which will happen when the processing power becomes cheap enough, the

- apps are written, and there's a market demand. None
- of these things, except with respect to
- 3 TPM-protected material -- and 30 TPMs? I'm not
- 4 aware of 30 TPMs. It just is not a problem in the
- 5 world.
- 6 MS. CHAUVET: So Mr. Burger, you just
- 7 mentioned licenses and implied Mr. Huang does not
- 8 want to seek a license from DCP. So has Mr. Huang
- 9 ever asked for a license?
- MR. BURGER: Not that I'm aware of.
- 11 We've never, as far as I know -- we've never turned
- somebody down. There may be a corner case, but as
- far as I know. And also the idea that it's
- expensive, yeah, we didn't, this isn't for an
- individual user. Because as Mr. Taylor and I have
- said, we can't do it, and we've got some technical
- 17 background.
- MS. SMITH: I think Dr. Huang could do
- 19 it.
- 20 MR. BURGER: Yeah, Dr. Huang, of course
- 21 he can, and he wants to put it in a device that he
- 22 wants to sell to the public, which of course is not
- 23 permitted under the law. But individual users
- 24 won't --
- MS. SMITH: So you would not give Dr.
- 26 Huang an individual license?

1	MR. BURGER: An individual license? We
2	give licenses, we don't, you know, all it says is
3	how you have to follow the rules. And he could do
4	what's called a repeater. And a lot of the video
5	image processing could be done. The problem is he's
6	going to have sell you a very expensive box to do
7	all of these things that he's proposing.
8	MS. CHAUVET: So if, hypothetically, if
9	Mr. Huang were to seek a license from DCP, would it
10	be granted to do whatever he's asking?
11	MR. BURGER: Yeah, it would be. We
12	don't ask what you're going to do with it. You sign
13	a license and agree to a set of rules. And if you're
14	going to do image processing, which is
15	MS. CHAUVET: But would any of the rules
16	cover the proposed uses?
17	MR. BURGER: Yes.
18	MS. CHAUVET: So he really would not be
19	prohibited from doing
20	MR. BURGER: No. Let's take the split
21	screen, for example. The blog content, so far as
22	I know, is coming in over the internet and is not
23	protected.
24	So what would happen would be you'd send
25	the, assuming the speech is protected, and again,

that's a big assumption, assuming the speech is

- protected, the television would take it and say, I'm putting that in this half, and I'm putting the
- 3 internet feed in the other half of the screen.
- It just hasn't been, I mean, it's capable

 of Vizio, but nobody I know is doing it, because for

 political speech, because nobody's interested in

 it. There's no demand for it. If there's a demand,

 somebody could do an app. If Dr. Huang wanted to
- 8 somebody could do an app. If Dr. Huang wanted to
- 9 do that processing, as long as it's in the protected
- space, it's allowed under the license.
- MS. CHAUVET: Ms. Walsh, would you like
- 12 to respond?
- MS. WALSH: Yeah, so I think that we've
- just heard some you know, valuable information about
- why the devices aren't out there in the market that
- let you do this. So Mr. Burger described a very
- 17 expensive box. It might be that there's not a mass
- 18 market for a display device or an intermediate
- device that lets you do all of the things that Dr.
- Huang wants to do.
- 21 That doesn't mean that he shouldn't have
- the right to do it.
- 23 With regard to getting a license, I heard
- licenses are not for individual use, and that's
- borne out by the documentation of the licenses. It
- 26 also has various engineering requirements, scores

- of pages of legalese. It does--- it restricts use
- that requires digital output, such as processing
- 3 intensive applications in which Huang wishes to
- 4 engage. It's been shifting---
- 5 MS. SMITH: Has he ever approached DCP
- for a license for commercial uses for the NeTVCR?
- 7 Am I saying it right, NeTVCR?
- MS. WALSH: I don't believe so.
- 9 MS. SMITH: He has not approached for a
- 10 license, or that I was saying it wrong?
- MS. WALSH: Sorry?
- MS. SMITH: Has Dr. Huang ever sought a
- 13 license for the NeTVCR?
- MS. WALSH: We're talking about
- something outside of the scope of the rulemaking
- now? He has never sought a license for his personal
- uses.
- 18 MS. SMITH: What about the commercial
- uses that the opponents have identified?
- 20 MS. WALSH: No, I don't believe he
- sought a license for NeTVCR, which is a device that
- doesn't exist yet.
- MS. CHAUVET: And then Mr. Burger, just
- a follow up, because DCP, in its comments, noted
- that, DCP has taken action to remove more than 4000
- online listings for devices designed to circumvent

- 1 HDCP. So was that because licenses were not sought?
- 2 And what was the basis for the -- ?
- 3 MR. BURGER: They were circumvention
- 4 devices.
- 5 MS. CHAUVET: So the 1201 claim.
- 6 MR. BURGER: The 1201(2) circumvention
- 7 device.
- 8 MS. CHAUVET: Okay. Mr. Williams.
- 9 MR. WILLIAMS: Yeah, thank you. I guess
- 10 I'm a little perplexed or confused by the notion that
- this NeTVCR isn't in the record. I mean, we've cited
- to the lawsuit that Ms. Walsh filed against the
- government and Mr. Huang is plaintiff in. And it's
- 14 at issue there, as I understand it. And so I believe
- it is a part of the record.
- I'm interested to know that it does not
- exist yet, because in other contexts, when there's
- 18 no working prototype, the Office has been quite
- skeptical of whether the proposed goals can be
- 20 accomplished. And here where you have so many
- 21 wide-ranging goals that involve very different
- 22 types of alterations of content, I think that would
- be a wise course to follow in this particular class
- as well.
- In addition, some of the things at issue
- I would maintain are infringing uses. One thing

that's referred to is content editing, stripping
certain types of things out of the content. The
VidAngel opinion calls into question whether that
type of activity would be lawful. Some of the uses
involve advertising-related uses, which are not the
types of uses that are typically at issue in this
proceeding.

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- We've already talked about space-shifting and the issues surrounding that. And even though the VidAngel service was a commercial service, the opinion goes beyond the facts to say that the Copyright Office has been getting this right for a long time, that no opinion has endorsed space-shifting. So I don't think that it should be resigned to its facts.
 - And one other thing I want to mention is the First Amendment arguments, we talked about this some with respect to security researchers.

Every case dealing with First Amendment issues in section 1201 has applied intermediate scrutiny, says it passes muster, says that it is properly addressing important interests, including free speech interests on the side of copyright owners who have free speech interest, and on the side of the public, who has an interest in copyright continuing to spur innovative entertainment

- 1 products and other copyrighted content.
- 2 So I don't think the First Amendment
- 3 arguments are convincing. And even if some of them
- were, there are other ways to get at content, aside
- from circumventing HDCP. As I understand it, if
- 6 you're accessing a streaming service on your laptop,
- for example, and you're not running a cable from your
- 8 laptop to your TV, that doesn't implicate HDCP.
- 9 If you're viewing a smart TV and
- 10 connecting directly to the internet to view a
- 11 streaming service instead of running it through a
- 12 set-top box and an HDMI cable, that doesn't
- implicate HDCP. So I think there are alternatives
- to everything in the record. And again, I just don't
- see the basis for this one, given that it's
- 16 essentially all audiovisual works for any purpose
- 17 that we can think of.
- MS. SMITH: So Ms. Walsh, just to
- 19 clarify what you were saying before, if this
- 20 exemption were adopted, is it -- would it apply to
- 21 NeTVCR, or would it not?
- 22 MS. WALSH: So the exemption is a
- defense to 1201(a)(1), so a person, to take
- advantage of the exemption, needs to create the
- technology to do that for their own personal use.
- 26 So do you mean would Dr. Huang be able to create a

- device for his personal use to take advantage of the
- 2 exemption? The answer is yes.
- 3 MS. SMITH: And that device could be the
- 4 NeTVCR. Or would be.
- 5 MS. WALSH: It could be.
- 6 MS. SMITH: So the opponents have
- 7 suggested the NeTV itself, which I understand
- 8 already does exist and is in the market, is not
- 9 circumventing, do I have all that right?
- MS. WALSH: Right.
- 11 MS. SMITH: Okay, that would be an
- 12 alternative for many of the uses that Dr. Huang
- wishes to engage in. Do you want to respond to that?
- 14 MS. WALSH: Sure. So because it doesn't
- 15 circumvent, it can't achieve any of the uses that
- we're talking about here that require access to the
- 17 copyrighted work. So it can't do processing on the
- image because it can't know what's in --
- 19 MS. CHAUVET: What does it do?
- 20 MS. WALSH: So that it enables you to
- 21 write your own pixel data, totally ignorant of
- 22 what's coming in, to write your own pixel data over
- the output that goes to the television. So you
- 24 wouldn't be able to see the entirety of the image.
- 25 If you put an overlay on top of it, you
- 26 wouldn't be able to do transparency. You're not

- able to do any of the image processing that we've
- been talking about, and you're not able to do any
- of the space- or time- or format-shifting that we've
- 4 been talking about, because it doesn't give you
- 5 access to the original work.
- 6 MS. SMITH: So Mr. Burger, leaving aside
- 7 the space- or time-shifting elements of it, do you
- 8 want to respond to what Ms. Walsh said?
- 9 MR. BURGER: Image processing is
- specifically permitted in the license. In addition
- 11 to that, my TV at home, when I'm watching pay per
- view with Cox, will tell me -- it has pixelated data
- coming across telling me what number is calling so
- I can decide whether I want to interrupt my TV show
- or put it on pause.
- And there are a number of security
- 17 systems which are linked up to -- Infinity for
- 18 example, that will overlay graphics on it, give you
- 19 a message that your front door is ajar. That's a
- 20 weird statement, but the point is that this is
- 21 perfectly doable today, it's perfectly legal. You
- don't need to circumvent.
- MS. SMITH: Do you have any specific
- insight into -- so Dr. Huang has created a product
- or a program called NeTV, which does not involve
- 26 circumvention -- whether that would allow some of

- these uses? Because Ms. Walsh is saying it does not.
- MR. BURGER: I'm not familiar with it,
- 3 I'm just not familiar with the product. I just know
- 4 that if he took a license, he'd be able to do many
- of these things in his intermediate box. It is
- 6 permissible to in half store temporarily in the
- 7 clear the image and apply image processing.
- 8 MS. SMITH: Mr. Taylor.
- 9 MR. TAYLOR: Yeah. The fact that Dr.
- 10 Huang can do it himself or has a single device for
- 11 his personal use, I mean, this proceeding has
- 12 consistently held that that is de minimis use and
- does not constitute a harm. We had the Linux
- 14 players, everybody wanted to play a Linux. And
- there was a large group of people who wanted to have
- 16 a DVD Linux player.
- 17 And the Register had to refuse that and
- said that they were inconvenienced. And so that
- alone can't be the basis for granting exemption
- 20 here, that he himself can create a product for
- 21 himself.
- MS. SMITH: Mr. Williams.
- MR. WILLIAMS: Yes, so we have not done
- a technical analysis of the device, so I don't want
- to give the impression that I'm 100% sure it's not
- 26 a circumvention device. But it is marketed as if

it is not a circumvention device, and that is my understanding of Mr. Huang's position on it.

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I mean on page 14 of our opposition, we quote some of the marketing for this NeTV starter pack, and it does refer to things like, right out of the box it enables overlay of Facebook and Twitter feeds and SMSs from Android phones.

So while it might not enable some of the content, the conduct at issues, like creating complete, in-the-clear, space-shiftable copies, it does appear to address the individual uses that relate to, in real time, being able to both watch TV and participate in a group online conversation about the content that you're watching.

So if it was a political debate, you wanted to see all of your friends' Twitter feeds, I don't know if it enables all of them, but it appears to enable Twitter feeds to be showing alongside as you're watching so that you don't have to look at your phone, which is of course another alternative, or your laptop, or having two TVs.

This seems to enable you to see Facebook messages and Twitter messages as you're consuming the content. And it says you could even do it with Blu-Ray, so I guess if everyone wanted to start a movie at the exact same time and see what everyone's

- reactions were, that seems possible here. So at least some of the uses that are described here are enabled, it appears.
- And then I also just wanted to mention
 that this licensing issue, I can't speak to when
 licenses would or not issue from DCP. But I do think
 it's important to know that Congress was very aware
 at the time that the DMC had passed that these kinds
 of standards-setting bodies were going to move
 ahead.

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- And that's what going to enable all this content to be distributed on different kinds of devices through standards that enable encryption and things like that.
 - So I don't -- I would suggest you should not think about those kinds of licensing agreements for devices and tools in exactly the same way you've sometimes considered does someone need to get a license to use, for a remix video, for example.
- I think to call into question the whole fabric of how legitimate devices and content have been distributed would be a very different undertaking. So I just want to try to draw that line. It sounds like DCP would at least entertain the notion of granting a license for a lot of what's at issue here.

1 MS. CHAUVET: Ms. Walsh.

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- MS. WALSH: Sure. So I'll reiterate 2 3 that the license doesn't permit the space-shifting type uses. It doesn't permit processing-intensive 4 5 uses that require that the information be sent to, for instance, a more capable machine, a cloud 6 computing machine. As has been noted, a lot of these uses are data intensive.
 - And so the image processing is easier to accomplish. In some cases, you can accomplish more than you can without the use of an external machine. And that's prohibited under the HDCP license.
 - These are all part of the reason why there isn't an open sort of innovation ecosystem where people are able to create this functionality. So the examples that exist aren't there because people are free to compete or create functionality that they value, they're there because they paid for the privilege.
 - MS. SMITH: But that's a little bit at odds with -- they have a lot of examples of license uses of HDCP, and then they've said, "Well, maybe there's just not a market for this particular use. Which may be an individual use, " and it could be well and good and we could still evaluate it, but maybe you could speak to that.

- 1 MS. WALSH: I don't understand the
- 2 question.
- MS. SMITH: Maybe, I don't understand
- 4 where you were going with what you were saying. You
- 5 said it's impeding innovation of a variety of
- 6 products, but they have listed a variety of products
- 7 that seem to be able to participate by taking a
- 8 license. So I'm -- why can't they take a license?
- 9 MS. WALSH: So I think two things. One,
- 10 the restrictions on the license, which I just spoke
- about. And two, the idea that you shouldn't have
- to pay a fee to engage in non-infringing activities
- that you have every right to engage in.
- MS. CHAUVET: What about Mr. Burger's
- 15 comment that in case the NeTVCR -- I'm not sure how
- to pronounce the name of the product. Is the new
- 17 TV VCR, or the netVCR, Mr. Huang's product?
- MS. WALSH: It's N-E-T-V-C-R.
- 19 MS. CHAUVET: N-E-T-V-C-R. I mean,
- 20 that would essentially be another product that
- 21 someone would purchase to do the circumvention. So
- 22 what -- do you have a response to that?
- MS. WALSH: Sorry, what?
- MS. CHAUVET: Because, Ms. Walsh, you
- 25 were just saying someone shouldn't have to buy
- another device or shouldn't have to take another

- license so that they can circumvent and engage in 1 these uses.
- Burger noted that 3 Mr. to perhaps
- circumvent this HDCP to take advantage of your 4
- 5 proposed exemption, someone would have to buy the
- NeTVCR, which would essentially be buying another 6
- device anyway, so --

- MS. WALSH: That's not the case. 8
- 9 is about establishing the right for a person to
- circumvent on their own, that's what the rule --10
- MS. CHAUVET: I quess my question is 11
- 12 then how would someone go about circumventing HDCP
- on their own? 13
- MS. WALSH: So given that the master 14
- 15 keys and the technologies are available and it's not
- 16 a terribly, you know, difficult technical problem,
- 17 someone who's familiar with image processing and
- 18 cryptography would program a device to do what I
- 19 described in the earlier dialogue in terms of all
- 20 the steps that --
- 21 MS. CHAUVET: Well, could they -- say it
- 2.2 became commercially available, could they purchase
- 23 the NeTVCR to circumvent to take advantage of this
- 24 proposed exemption?
- MS. WALSH: If it were lawful for --25
- 26 MS. CHAUVET: Let's keep the law out of

- it and assume that an exemption is granted and all
- of that. Is the NeTVCR device, is that something
- 3 that someone would use to circumvent if they wanted
- 4 to take advantage of this proposed exemption?
- 5 MS. WALSH: If it were lawful to do so,
- then the NeTVCR device would enable someone, for
- 7 instance Dr. Huang, to take advantage of the
- 8 proposed exemption.
- 9 MS. CHAUVET: Mr. Burger.
- MR. BURGER: That's really not the case,
- 11 because the law is clear that that would be a
- 12 circumventing device, which the Copyright Office
- doesn't have the power. But yeah, sorry --
- MS. CHAUVET: I think I was just purely,
- in a hypothetical situation, asking if the NeTVCR
- device were to allow someone to engage in the
- 17 proposed uses.
- MR. BURGER: Right, pretend the law
- 19 doesn't forbid that.
- MS. CHAUVET: Yes.
- 21 MR. BURGER: Okay. No, that's not
- 22 enough. You've just heard that you also need cloud
- computing. Also, individuals are not going to be
- able, unless they're Dr. Huang or you know, probably
- in the entire country maybe a thousand people if
- that, and none of them are in this proceeding.

1	This proceeding is at odds with the
2	filing in the Federal District Court that all of a
3	sudden we're magically transforming a person who
4	wants to sell a commercial product to do all this
5	to just be doing it for himself. There are no other
6	users in this proceeding who are saying they want
7	to do that. Because it's very difficult.

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And again, the master key is not out for 2.x, what we're, what people are putting in their devices now. And it would take, you know, a laboratory of scientists to break it. I mean, we all know that encryption ultimately is broken.

But the point I think Mr. Williams made earlier is that it doesn't, what we're talking about is enabling a market which has been fabulous. The protection has enabled studios who were -- I was involved way back when DVD was being decided, and we knew that it would get broken.

But the point is that most people aren't capable of doing that. So you have a market that's established. Once you start letting Dr. Huang do this, then I don't know what we're going to be up against in terms of illegitimate boxes out there that are not permitted by the law.

But you heard that you are going to need cloud computing. This is not something for the

- 1 average user or the --
- MS. CHAUVET: Would a user need anything
- 3 else besides cloud computing?
- 4 MR. BURGER: I don't even know that you
- 5 could do it with cloud computing real time. For
- 6 example, he talks about imposing faces over people.
- 7 Forget about rights of publicity and other issues
- 8 that that -- just think of the computer intensity
- 9 to do that.
- I don't know if you've seen Beauty and
- 11 the Beast, but what they did there is they took, Dan
- 12 Stevens acted without makeup, acted the role of the
- beast, and then they used servers and AI software
- to do that. Maybe someday in the future, that'll
- be doable by an individual, but it isn't today and
- won't be for the foreseeable future.
- So these things are just, it's like
- throwing stuff against the wall.
- 19 MS. CHAUVET: Just because we are a
- 20 little bit running low on time. So I just want to,
- thanks, that's very helpful. Ms. Walsh, I didn't
- 22 know if you had a response to that specifically, and
- then also if you could answer, because you said if
- someone were to have the NeTVCR device, they could
- engage, again assuming it's lawful and everything
- else, they could engage in the proposed uses.

- But would they need anything else in addition to that device, such as the cloud
- 3 computing?
- 4 MS. WALSH: So some of these uses are
- 5 doable on your phone. Like your phone can translate
- 6 Mandarin characters into English, your phone can
- 7 apply Snapchat filters, and so on. So the idea that
- 8 this is computationally unthinkable is not
- 9 accurate. There is a greater scope of uses that are
- enabled by cloud computing, which is something that
- 11 happens in real time.
- 12 And so first of all, that's all doable.
- Was there another part to your question? I have
- 14 another point.
- MS. CHAUVET: No, no.
- MS. WALSH: Okay.
- MS. CHAUVET: It was more just if
- anything else was needed beyond the NeTVCR device.
- MS. WALSH: Your display device and your
- 20 playback device. So I want to go back a little bit
- 21 to the NeTV, which is the non-circumventing device,
- 22 and talk about how it enables a lesser form of some
- of the uses that we're talking about.
- So the reason, so it can't let you see
- 25 the entirety of what you're trying to watch while
- it's doing an overlay. It can't make something

- transparent so you can keep seeing it, we'll see more
- information. It can't rescale something, it can't
- do picture in picture. Basically, anything that
- 4 requires it to act on the incoming signal, it can't
- 5 do, because it never accesses that copyright work.
- 6 MS. CHAUVET: So I guess -- but it can
- 7 superimpose pixels onto an HDMI stream or enable
- 8 overlaying your web content on existing HDMI video
- 9 feeds.
- MS. WALSH: Right, so you could cover up
- 11 part of a picture, but you can't rescale it.
- MS. SMITH: Okay.
- MS. WALSH: Yeah, all set.
- MS. CHAUVET: Mr. Williams.
- MR. WILLIAMS: Yes, you touched on this
- earlier, and Jim I think addressed it in large part,
- but we've got a few links in our comments to videos
- that kind of show you what's involved with doing this
- on a licensed TV in the marketplace. And it is
- 20 really just picking different ports and splitting
- your screen, and you can do a lot of this on a lot
- of different TVs.
- And so I don't understand, I guess, why
- that purchase of that type of television for someone
- 25 who really is interested in this kind of conduct is
- so burdensome compared to having to do all of the

- things that Ms. Walsh is describing. And so I think those alternatives alone defeat this class.
- I think it's really impossible to answer 3 the question could the NeTVCR do all of this because 4 5 there's SO many things at issue. Tt.'s non-exhaustive list of things, and to even try to 6 write that exemption would require you to just say audiovisual works for all lawful purposes. And the 8 9 one limiting factor would maybe be that they were being transmitted through HDCP. 10
 - But that, you know, a very large percentage of audiovisual works at some point in their life cycle will be transmitted through HDCP. So it's impossible to know technically whether it can be achieved. We've heard the device doesn't yet exist, and it's impossible to analyze whether all of these things are fair uses because the comments give us very little detail about what's actually involved.
 - And so I again just strongly weigh in against this class. It's one in the cycle that I feel like is completely beyond the pale.
- MS. SMITH: Mr. Burger.

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MR. BURGER: I just, one small point,
and I hate to point out an inconsistency. In
response to your last question about can it be done

- without cloud computing, Ms. Walsh said it's not
- 2 computational intense, therefore it could be done
- 3 with an HDCP license. It's not computationally
- 4 intense.
- 5 MS. CHAUVET: Okay, thank you, that's
- 6 helpful. I just wanted to ask a follow-up question.
- We've talked about a lot of the proposed uses. I
- guess my question for you, Ms. Walsh, is that
- 9 wouldn't some of these proposed uses already be
- 10 covered by some of the current exemptions or
- 11 proposed exemptions? Like for example, for some of
- the educational purposes?
- MS. WALSH: Yes, I think, and I think
- that the record of people having need of those
- exemptions bolsters the need for this exemption as
- 16 well.
- 17 MS. CHAUVET: But if the current
- 18 exemptions already cover that activity, why is an
- 19 additional exemption necessary?
- 20 MS. WALSH: An exemption is necessary
- 21 for the full scope of non-infringing uses, not just
- for those activities where there's overlap.
- MS. CHAUVET: And Mr. Williams.
- MR. WILLIAMS: Yes, I think it's a good
- 25 question. I think that some of these activities are
- 26 clearly covered by the existing exemptions. I

- 1 don't think that circumvention of HDCP was
- 2 contemplated by the existing exemptions. And as I
- 3 was referencing earlier, there are ways of accessing
- 4 content that don't involve HDCP.
- 5 And so I think when we were having the
- 6 discussion three years ago about, you know, is the
- 7 exemption limited only to distributions of works,
- and you revised the language some to make it clear
- 9 that it also covers streaming services, part of that
- 10 discussion did not involve HDCP. And I think the
- fact that they're asking for an HDCP-specific class
- 12 here bears that out.
- So yes, I would say there are other ways
- of exercising those exemptions that don't involve
- 15 HDCP.
- MS. CHAUVET: Ms. Walsh, has HDCP 2.x
- 17 been broken?
- MS. WALSH: I believe that it has, yes.
- MR. BURGER: Not to my knowledge.
- MS. SMITH: All right, we have a
- 21 disagreement.
- 22 MR. TAYLOR: I'm not sure what Jim means
- by HDCP 2.x, but 2.2, the last I saw, I did not see
- that it was hacked, but.
- MS. SMITH: Ms. Walsh do you know
- 26 whether 2.0, 2.2, 2.x, have they all been broken?

- 1 MS. WALSH: A quick Google search
- 2 indicates that there are 2.2 strippers out there.
- We'd say yes.
- 4 MR. TAYLOR: Strippers --
- 5 MS. CHAUVET: Mr. Taylor.
- 6 MR. TAYLOR: Excuse me, David Taylor.
- 7 Stripping HDCP is different than breaking the
- 8 encryption, right?
- 9 MS. CHAUVET: What's the difference?
- MR. TAYLOR: Well, the way I understand
- it, stripping takes the signal and splits it, as
- 12 opposed to how the signal passes. It's not
- decrypted. So the stripping is different than a
- hack of the encryption. And I'm sorry, I'll have
- to get back to you. That's the better answer, I'll
- get back to you on that.
- MS. CHAUVET: Okay, no problem.
- MS. WALSH: We will as well.
- MS. CHAUVET: Opponents, you've touched
- on this a little already, but I just didn't --
- MS. SMITH: I think maybe Ms. Walsh
- 22 wanted to --
- MS. CHAUVET: Oh, I'm sorry, Ms. Walsh.
- MS. WALSH: I think in any event it's
- clear that many of the devices that are out there
- in the public and in Dr. Huang's home, use versions

- of HDCP that have been, for which circumvention is readily possible.
- MS. CHAUVET: So thank you, that was
 helpful. So for the opponents, you've touched a
 little bit on kind of the anti-trafficking
 provisions that might be implicated in this
 exemption. I didn't know if you wanted to speak more
 about that. Mr. Williams.
- 9 MR. WILLIAMS: Matt Williams, I'm happy 10 to speak a little bit about it. I mean, I think the 11 Office has been hesitant rightly to grant exemptions 12 where it almost invites the market to be created for 13 a certain type of tool.

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- And in the section 1201 study, the Office rightly concluded that the circulation of tools is impossible to control and the downstream consequences are quite harmful. So this isn't even one that involves, say like the repair shop issues we'll discuss tomorrow, where we're debating services-related issues.
- This is circulation of a device that could really lead to a lot of unlawful copying, and it's a device that currently doesn't exist apparently and isn't on the marketplace, depending on which side you believe in terms of whether HDCP in its current form has been encrypted.

1	So I think it would send the wrong signal
2	to invite these kinds of devices to be generated and
3	put out into the distribution stream.
4	MS. CHAUVET: Ms. Walsh.
5	MS. WALSH: So first of all, Dr. Huang
6	has the capability to make the device and cares about
7	complying with the law.
8	Second, there's never been any evidence
9	that any of the exemptions that have been granted
10	have led to infringement. There's no evidence that
11	that would occur, that creating an ability to
12	circumvent for non-infringing uses would lead to
13	infringement. As I've explained, if your goal is
14	infringement, it's easy enough to do that without
15	getting this exemption.
16	MS. CHAUVET: So if the Office were to,
17	or propose or recommend adoption of this proposed
18	exemption, what would be the impact on Mr. Huang's
19	plans to offer his NeTVCR device commercially?
20	MS. WALSH: I don't believe it would
21	impact those plans. It would impact his
22	MS. CHAUVET: So he would get
23	MS. WALSH: Ability to it would
24	impact his ability to engage in the non-infringing
25	uses himself to circumvent access controls.

MS. CHAUVET: So if the exemption were

- adopted, he would not offer his NeTVCR device
- 2 commercially to third parties?
- MS. WALSH: Not without establishing
- 4 the legal right to do so.
- 5 MS. CHAUVET: I guess other than the
- 6 exemption, what would give him that legal guidance
- 7 that it would be permitted?
- 8 MS. WALSH: The trafficking permission
- 9 is part of the Green v. DOJ lawsuit in which Huang
- is challenging the constitutionality of section
- 11 1201.
- MS. CHAUVET: So essentially he would
- want this exemption, and then he would want to have
- 14 the court case resolved before he would offer his
- own device commercially, assuming the court went in
- 16 his favor?
- MS. WALSH: That would be one path
- forward. But as I said, he's very conscientious
- 19 about not violating the law.
- MS. SMITH: Mr. Williams, did you want
- 21 to speak to that?
- MR. WILLIAMS: Yeah, I don't pretend to
- know his personal business, but the allegation is
- that he doesn't even live inside the United States.
- So I don't understand how anything within your
- authority could be impacted in his personal daily

- life with respect to granting an exemption. If he
- lives in Hong Kong, your exemption doesn't authorize
- 3 his activities.
- 4 MS. SMITH: I believe he lives in
- 5 Singapore.
- 6 MR. WILLIAMS: I'm sorry, I
- 7 mis-recalled that. But it's something that I don't
- 8 think has come up before, but especially now that
- 9 the focus seems to be only on his personal conduct,
- the fact that he's outside of the country seems to
- 11 be relevant to whether you could to help him with
- 12 respect to his personal conduct.
- MS. SMITH: A slightly different train
- of questions for Ms. Walsh. Do you know -- do HDMI
- 15 capture cards circumvent HDCP?
- MS. WALSH: I'm not familiar with that
- technology by that name.
- MS. SMITH: Okay. Do you know, is it
- 19 possible to run the HDCP-protected signal through
- a computer or other device that can do a screen
- overlay or other manipulation, or even I guess
- running the rescaling or screen capture, without
- circumventing HDCP?
- MS. WALSH: I'm unpacking the different
- elements of that question. So circumventing HDCP
- is required to engage in the uses that are in our

- filings in the record.
- MS. SMITH: Well, I quess it's -- could
- 3 you take the HDCP-protected signal, run it through
- a computer, maybe you're making temporary copies or
- 5 something, engage in the rescaling of these variety
- of uses while the content is steaming without
- 7 circumventing HDCP?
- 8 MS. WALSH: No, you need to circumvent
- 9 HDCP to do that all with streaming.
- MS. SMITH: Okay, Mr. Burger do you have
- 11 any --
- MR. BURGER: No, I disagree with that.
- 13 Again --
- MS. SMITH: Okay, why?
- MR. BURGER: This is computationally
- intense criteria. But as long as, and Ms. Walsh said
- there were a number of those, it could be done. It
- 18 could be what's called a repeater. And as long as
- it takes the, it has HDCP and it's got a license,
- it takes it and decrypts it, temporarily stores it.
- It can do video manipulation, triple
- 22 play, lots of different things, many of the things
- that are in Mr. Huang's petition. And then it
- re-encrypts it and sends it to a screen. Or it could
- send it to the computer screen.
- 26 MS. WALSH: That's right, decryption is

- 1 necessary.
- 2 MR. BURGER: Yeah, it's legal
- decryption. It's not circumventing HDCP, it is
- 4 decrypting it under the license, keeping it
- 5 protected. Manipulate what you want to do with the
- 6 video, and then you don't have to re-encrypt it if
- you send it right to the screen, right to the video
- 8 buffer.
- 9 But if you want to send it to a large
- screen, you'd have to re-encrypt it with HDCP. It's
- 11 called a repeater function, it's right in the
- 12 license and in the specifications. And you would
- re-encrypt it, send it to a TV that's got HDCP, which
- 14 all TVs have today. And it would decrypt it and
- 15 display it. So you could do that.
- 16 Again, I agree if that -- if you needed
- a super-computer to impose people's faces on other
- people's faces, you would not be permitted to do that
- with HDCP. You've got to send it to a cloud computer
- for computationally intense functionality.
- MR. CHENEY: So Mr. Burger, can you give
- us an example of some of these repeaters? Are they,
- 23 do they come currently equipped on laptops,
- 24 computers now?
- MR. BURGER: No.
- MR. CHENEY: You have to buy a separate

- 1 device for that?
- MR. BURGER: As far as I know, there are
- only separate devices. There are a lot of them out
- 4 there. They're like an entertainment center, it
- 5 has a lot of different functionality, and one is to
- transmit the video. In fact, in the early days, I
- 7 had one of those, and it worked really well.
- 8 I would have -- I downloaded from iTunes
- 9 a HD movie onto my tablet, connected it to this
- 10 repeater. It would then send it to the TV screen,
- which I couldn't do at that point directly with my
- 12 tablet.
- The problem is that this is what Mr.
- 14 Huang wants to do personally. As far as we know,
- for many of these things, they've either been tried,
- like the baseball statistics, it just didn't work,
- it wasn't a popular application. There isn't a big
- market for translating in Pinyin, whatever that is,
- 19 Chinese.
- I think that if there's a market out
- there like there is for live-streaming games, a huge
- 22 market, I mean millions of people are doing it. You
- know, if you're not in the market doing that with
- a device, you're going to be left behind. So that's
- 25 the PS4 came out with live game streaming.
- 26 MR. RILEY: Can you buy an HDMI to RCA

- 1 converter? And if so, does that only convert
- 2 non-encrypted streams, or non-encrypted signals?
- MR. BURGER: RCA, you're talking about
- 4 component video?
- 5 MR. RILEY: Yeah.
- 6 MR. BURGER: I don't know, I can find
- 7 out.
- MS. SMITH: Mr. Williams.
- 9 MR. WILLIAMS: Mr. Williams, I don't
- 10 know if this is what you're referring to. One thing
- 11 that is referred to on the Twitch "how to broadcast"
- page that I referenced earlier is the Roxio Game
- 13 Capture HD Pro.
- Now, I haven't analyzed that particular
- device, but that is one device that they say can be
- used to elevate your ability to use component
- cables, for example, to run the content through that
- device and then create clips.
- 19 There was a reference earlier to it being
- a lower quality. I think it's still 1080i, or in
- some instances 1080p, so it's still a high quality
- 22 with component cables.
- MS. WALSH: I just wanted to add that Dr.
- Huang spends significant time in the United States
- 25 and runs a business in the United States and is often
- in the United States.

1	MS. SMITH: All right, unless anyone
2	would like to get a final word, I think we're done
3	with the session. Thank you very much for all of
4	your information and your participation.
5	(Whereupon, the above-entitled matter
6	went off the record at 2:22 p.m.)
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