To: Jule L. Sigall  
Associate Register for Policy & International Affairs  
Date: 02/25/2005  
From: Shawn Owen  
Comment:
We need to fix the law so that if the copyright holder cannot be located within a reasonable amount of time, say 90 days, the protected work becomes public domain. If copyright holders are serious about protecting their rights, then they will happily supply an easy contact for the copyright office so they may be contacted in regards to licensing their works.